Tacoma Employees' Retirement System

January 1, 2023 Actuarial Valuation

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May 2, 2023

Retirement Board
Tacoma Employees' Retirement System
3628 South 35th Street
Tacoma, Washington 98409

Re: **January 1, 2023 Actuarial Valuation**

Dear Members of the Board:

As requested, we performed an actuarial valuation of the Tacoma Employees' Retirement System as of January 1, 2023. Our findings are set forth in this actuarial valuation. This report reflects the benefit provision and contribution rates currently in effect. Milliman has performed 30 actuarial valuations for the Tacoma Employees' Retirement System since January 1, 1976. Biennial valuations occurred from 1985 through 2011 and one additional valuation was performed in 1998. Beginning in 2012, annual actuarial valuations have been performed.

All of the exhibits in this valuation report were prepared by Milliman and are listed below. Please see our table of contents for details as to where the exhibits are located in the report.

- Exhibit 1: Summary of Key Valuation Results
- Exhibit 2: TERS Retirement Board Funding and Benefits Policy
- Exhibit 3: Statement of Plan Net Position at Fair Value
- Exhibit 4: Statement of Changes in Plan Net Position
- Exhibit 5: Investment Return History
- Exhibit 6: Actuarial Assets
- Exhibit 7: Actuarial Present Value of Future Benefits for Contributing Members, Former Contributing Members, and Their Survivors
- Exhibit 8: Normal Cost Contribution Rates as Percentages of Salary
- Exhibit 9: Unfunded Actuarial Accrued Liability / Funding Reserve
- Exhibit 10: Contribution Rate Adequacy
- Exhibit 11: Analysis of Actuarial Gains or Losses
- Exhibit 12: Analysis of Change in Unfunded Actuarial Accrued Liability
- Exhibit 13: Asset and Liability Volatility Ratios
- Exhibit 14: Cash Flow History and Projections
- Exhibit 15: Schedule of Funding Progress
- Exhibit 16: Funding Ratios
- Exhibit 17: Actuarial Present Value of Accumulated Vested Plan Benefits
- Exhibit 18: Schedule of Retirees and Beneficiaries Added to and Removed from Rolls

In preparing this valuation report, we relied, without audit, on information (both written and oral) supplied by the System's staff. This information includes, but is not limited to, statutory provisions, member census data, and financial information. We found this information to be reasonably consistent and comparable with information used for other purposes. The valuation results depend on the integrity of this information. If any of this information is inaccurate or incomplete, our results may be different, and our calculations may need to be revised.

All costs, liabilities, rates of interest, and other factors for the System have been determined on the basis of actuarial assumptions and methods which are individually reasonable (taking into account the experience of the System and reasonable expectations) and which, in combination, offer our best estimate of anticipated experience affecting the System and are expected to have no significant bias. Further, in our opinion, each actuarial assumption used is reasonably related to the experience of the System and to reasonable expectations which, in combination, represent our best estimate of anticipated experience under the System. We believe that the assumptions and methods used for funding purposes meet the parameters set by the Actuarial Standards of Practice. Reliance on experts is based on the System's investment policy, Wilshire's capital market assumptions, and Wilshire's expected return model. The valuation results were developed using models intended for valuations that use standard actuarial techniques.

This valuation report is only an estimate of the System's financial condition as of a single date. It can neither predict the System's future condition nor guarantee future financial soundness. Actuarial valuations do not affect the ultimate cost of System benefits, only the timing of System contributions. While the valuation is based on an array of individually reasonable assumptions, other assumption sets may also be reasonable and valuation results based on those assumptions would be different. No one set of assumptions is uniquely correct. Determining results using alternative assumptions is outside the scope of our engagement.

Future actuarial measurements may differ significantly from the current measurements presented in this report due to factors such as, but not limited to, the following: plan experience differing from that anticipated by the economic or demographic assumptions; changes in economic or demographic assumptions; increases or decreases expected as part of the natural operation of the methodology used for these measurements (such as the end of an amortization period or additional cost or contribution requirements based on the plan's funded status); and changes in plan provisions or applicable law. Due to the limited scope of our assignment, we did not perform an analysis of the potential range of future measurements. The Board of Trustees has the final decision regarding the appropriateness of the assumptions and actuarial costs methods and adopted them as indicated in Appendix A.

Actuarial computations presented in this report are for purposes of determining the recommended funding amounts for the System. Actuarial computations presented for financial reporting in a separate report under GASB Statements No. 67 and 68 are for purposes of assisting the System and participating employers in fulfilling their financial accounting requirements. The computations prepared for these two purposes may differ as disclosed in our report. The calculations in this report have been made on a basis consistent with our understanding of the System's funding requirements and goals. Determinations for purposes other than meeting these requirements may be significantly different from the results contained in this report. Accordingly, additional determinations may be needed for other purposes.

Milliman's work is prepared solely for the use and benefit of the System and its Trustees and employees (for their use in administering the Fund). To the extent that Milliman's work is not subject to disclosure under applicable public records laws, Milliman's work may not be provided to third parties without Milliman's prior written consent. Milliman does not intend to benefit or create a legal duty to any third-party recipient of its work product. Milliman's consent to release its work product to any third party may be conditioned on the third party signing a release, subject to the following exceptions:

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a) The System may provide a copy of Milliman's work, in its entirety, to the System's professional service advisors who are subject to a duty of confidentiality and who agree to not use Milliman's work for any purpose other than to benefit the System.

b) The System may provide a copy of Milliman's work, in its entirety, to other governmental entities, as required by law.

No third-party recipient of Milliman's work product should rely upon Milliman's work product. Such recipients should engage qualified professionals for advice appropriate to their own specific needs.

The consultants who worked on this assignment are retirement actuaries. Milliman's advice is not intended to be a substitute for qualified legal or accounting counsel.

The signing actuaries are independent of the plan sponsor. We are not aware of any relationship that would impair the objectivity of our work.

On the basis of the foregoing, we hereby certify that, to the best of our knowledge and belief, this report is complete and accurate and has been prepared in accordance with generally recognized and accepted actuarial principles and practices, which are consistent with the principles prescribed by the Actuarial Standards Board and the *Code of Professional Conduct* and *Qualification Standard for Actuaries Issuing Statements of Actuarial Opinion* in the United States, published by the American Academy of Actuaries. We are members of the American Academy of Actuaries and meet the Qualification Standards to render the actuarial opinion contained herein. We would like to express our gratitude to Tim Allen, Retirement System Director, to Catherine Marx, Assistant Retirement Director, and to members of the staff for their substantial assistance in supplying the data on which this report is based.

We respectfully submit the following report, and we look forward to discussing it with you.
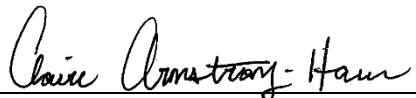
Sincerely,

Daniel R. Wade, FSA, EA, MAAA
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Julie D. Smith, FSA, EA, MAAA
Consulting Actuary

Claire M. Armstrong-Hann, ASA, EA, MAAA
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1. Summary of the Findings

We have completed the actuarial valuation of the Tacoma Employees' Retirement System as of January 1, 2023. The actuarial valuation tests whether the scheduled contribution rates are projected to be sufficient to satisfy future obligations. The following table summarizes the various metrics used to assist in making that determination.

The Funding Ratio is 99.9%, which is high relative to what surveys show for other public retirement systems. The Funding Ratio has increased from 2022 to 2023. This is largely due to recognizing asset gains from prior years in the Actuarial Value of Assets (AVA). The Funding Ratio based on the Fair Value of Assets has decreased due to the 2022 investment return of -8.1%, which is 14.85% below the 6.75% assumption. The Funding Ratio on a Fair Value of asset basis declined from 107.7% to 93.0% compared to an increase from 98.9% to 99.9% in the Funding Ratio on the AVA basis. The AVA reflects a 7.43% asset return on a smoothed value basis.

The current AVA recognizes one-fourth of the 2022 asset loss, along with a portion of asset gains and losses from prior years. As of the January 1, 2023 actuarial valuation, a $148 million asset loss is being deferred, resulting in the AVA being 7.4% higher than the Fair Value of Assets. This deferred loss will be recognized over the next three years. Last year, the AVA was 8.2% lower than the Fair Value of Assets.

Results are shown for both the current and prior valuations.

Valuation Results (Dollars in Millions)				
	2023 Valuation		2022 Valuation	
(A) Actuarial Accrued Liability	$	2,152.6	$	2,065.7
(B) Actuarial Assets (AVA)		2,150.0		2,043.5
(C) Fair Value of Assets (FVA)		2,002.4		2,225.6
Unfunded Actuarial Accrued Liability (UAAL)/(Funding Reserve)				
Actuarial Assets [A - B]	$	2.6	$	22.2
Fair Value of Assets [A - C]	$	150.2	$	(159.9)
Actuarial Assets Funding Ratio [B ÷ A]		99.9%		98.9%
Fair Value of Assets Funding Ratio [C ÷ A]		93.0%		107.7%
Actuarial Asset Amortization Period		0.4 years		4.1 years
Fair Value of Asset Amortization Period		51.9 years		N/A [1]
25-Year Amortization of UAAL based on AVA, not less than the current contribution rate (Basis for Actuarially Determined Contribution)		21.00% of pay		21.00% of pay
25-Year Amortization of UAAL based on FVA, not less than the current contribution rate		21.97% of pay		21.00% of pay

1. The amortization period is not applicable on a Fair Value basis since there is no UAAL to amortize.

The Funding Ratio using the Actuarial Value of Assets is 99.9%, which is between 95% and 120%. Also, as the current contribution rate is projected to amortize the Unfunded Actuarial Accrued Liability (UAAL) in less than 25 years on an Actuarial Value of Assets basis, the current combined employer and employee contribution rate of

21% is equal to the Actuarially Determined Total Contribution of 21%. The Board's Funding and Benefits Policy, which provides guidelines for Board action, indicates that no action will be taken in the current situation, because the Funding Ratio is between 95% and 120% and the contribution rate is greater than or equal to the Actuarially Determined Total Contribution.

The Board's Funding and Benefits Policy states that calculations based on the Fair Value of Assets should also be considered since measures based on actuarial assets and Fair Value of Assets can provide different perspectives of the System's funding. For the 2023 valuation, the Fair Value of Assets basis reaches a different conclusion compared to the actuarial assets. Using the Fair Value of Assets, the Funding Ratio of 93.0% is below 95% and the current contribution rate is projected to amortize the UAAL over 51.9 years. The contribution rate would need to be increased to 21.97% of pay starting January 1, 2024 to amortize the UAAL over 25 years. The Board's Funding and Benefits Policy suggests that action could be considered in this situation. These calculations are based on the December 31, 2022 Fair Value of Assets and do not reflect any gains or losses which may have occurred after that date.

Amortization Period

The UAAL amortization period of 0.4 years decreased from last year's amortization period of 4.1 years. This is primarily due to the investment return of 7.43%, based on the Actuarial Value of Assets, being greater than the assumed investment return of 6.75%. The decrease was partially offset by the 2022 investment return being less than expected and the demographic experience for the year. Please see Exhibits 11 and 12 for a full reconciliation of the UAAL.

The cushion between the contribution rate and the Normal Cost Rate increased in 2018 due to the increased contribution rate from 20% of payroll to 21%. The increase in the contribution rate beginning February 2018 made the amortization period less sensitive than in prior years. However, some of the cushion between the contribution rate and the Normal Cost Rate has decreased, as the Normal Cost Rate has increased since 2018, largely due to new assumptions adopted as part of the 2020 Experience Study.

To demonstrate the sensitivity of the results, a 4.7% decline in the Funding Ratio would result in the current contribution rate being insufficient to amortize the UAAL over 25 years. As seen below, such a decline is not large by historical standards. In addition, the cushion itself is sensitive to the actuarial assumptions used to calculate the Normal Cost Rate. Based on the actuarial assumptions and the 21.00% of pay contribution rate, the amortization periods for different Funding Ratios vary as follows:

Funding Ratio	Length of Amortization
91.5% or lower	Never amortizes
95.2%	25 years
99.9% (current actuarial value)	0.4 years
100% or higher	No years

Normal Cost Rate

The Normal Cost Rate increased from 19.03% of pay to 19.05% of pay from the prior actuarial valuation. Therefore, the portion of the total 21.00% of pay contribution rate available to amortize the UAAL after Normal Costs are financed decreased from 1.97% of pay at January 1, 2022 (21.00% - 19.03%) to 1.95% of pay at January 1, 2023 (21.00% - 19.05%).

Actuarial Value of Assets

The $2,150.0 million actuarial assets are currently 107.4% of the $2,002.4 Fair Value of Assets. This difference is due to the actuarial assets' recognition of gains and losses over four years. This means only one fourth of the loss from 2022, two fourths of the gain from 2021, and three fourths of the loss from 2020 have been recognized in the actuarial assets as of January 1, 2023. A net asset loss of $147.6 million has not been recognized in the actuarial assets.

Funding Ratio

The Funding Ratio is a tool for measuring the Plan's progress toward funding goals. The Funding Ratio measure may not be appropriate for assessing the sufficiency of plan assets to cover the estimated cost of settling the Plan's benefit obligations if the plan were to be terminated.

Investment gains and losses can cause large fluctuations in the Funding Ratio in a single year, as shown by the System's history.

With the asset return greater than expected on an actuarial-value basis in the last year and less than expected on a fair-value basis, the System's Funding Ratio increased on an actuarial-value basis but decreased on a fair-value basis from 2022 to 2023. As shown in the graph below, the Funding Ratio based on the Fair Value of Assets decreased from 107.7% at January 1, 2022 to 93.0% at January 1, 2023 primarily due to the -8.1% return in 2022. The underlying numbers to the following graph can be seen in Exhibit D.3. The System's investment return history since 1980 can be seen in Exhibit 5.

This work product was prepared solely for the Tacoma Employees' Retirement System for the purposes described herein and may not be appropriate to use for other purposes. Milliman does not intend to benefit and assumes no duty or liability to other parties who receive this work. Milliman recommends that third parties be aided by their own actuary or other qualified professional when reviewing the Milliman work product.

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Contribution Rates

As per sections 1.30.350 and 1.30.360 of the Tacoma Municipal Code, the current contribution rate was increased to 21.00% as of February 2018, split 11.34% to the employer and 9.66% to the member. The following table shows the history of the contribution rates since 1980.

Actual Contribution Rates as a Percent of Member Pay (Set in Tacoma Municipal Code)		
	Employer	Member	Total
1980 - 1996	10.44%	8.89%	19.33%
1997 - 2000	9.02	7.68	16.70
2001 - 2008	7.56	6.44	14.00
2009	8.64	7.36	16.00
2010	9.72	8.28	18.00
2011	10.26	8.74	19.00
2012 - 2017	10.80	9.20	20.00
2018 and on	11.34	9.66	21.00

Discussion of Actuarially Determined Total Contribution (ADC)

The Actuarially Determined Total Contribution (ADC) is the larger of the current contribution rate or the contribution rate required for a 25-year amortization of the Unfunded Actuarial Accrued Liability (UAAL) on the smoothed Actuarial Value of Assets (AVA). The 25-year amortization reflects the passage of time between the measurement date and one-year after the measurement date to allow for the contribution rate to be adjusted, if necessary.

Because the contribution rate required for a 25-year amortization of the UAAL is less than the current contribution rate, the ADC as of January 1, 2023 is the current contribution rate of 21.00% of pay. This rate is expected to exceed the Normal Cost, plus interest on the UAAL based on the AVA. Presuming that all actuarial assumptions are realized and that the plan sponsor makes contributions of 21.00% of pay, the UAAL will be paid in 0.4 years if the AVA is used and in 51.9 years if the Fair Value of Assets is used. The funding policy is consistent with the plan accumulating assets adequate to make benefit payments when due.

Actuarial standards require the actuary to calculate and disclose a reasonable ADC which reflects actuarial methods and actuarial assumptions that are in compliance with actuarial standards of practice. Based on the assumptions and methods used in this report, we believe that the ADC is reasonable in accordance with actuarial standards of practice.

In our opinion, the Funding and Benefits Policy reflects a balance among benefit security for plan members, intergenerational equity among stakeholders, and stability of periodic costs.

Funding and Benefits Policy

Exhibit 2 is a copy of the Board's Funding and Benefits Policy, most recently updated at the January 2020 Board meeting. The objective of the Funding and Benefits Policy states in part, "The Funding & Benefits Policy is meant to assist in establishing a contribution rate which is relatively stable over the long term." That objective is reflected in the following interpretation of the valuation results using the guidance of the Funding and Benefits Policy.

- Funding Ratio: Funding Ratios from 95% to 120% suggest the Retirement Board maintain the current contribution rate unless it is less than the Actuarially Determined Total Contribution. The January 1, 2023 Funding Ratio is 99.9%, and the current contribution rate is equal to the Actuarially Determined Total

Contribution. These measures use the Actuarial Value of Assets. Therefore, based on this criteria, the Board's Funding and Benefits Policy indicates no action is needed.

- Amortization Period: The Policy states, "Contribution increases should consider amortizing any Unfunded Actuarial Accrued Liability over a period of 25 years or less." On an actuarial-value basis, the UAAL is projected to be amortized over 0.4 years. Therefore, on an actuarial-value basis, the Board does not need to consider increasing the 21% contribution rate. As noted previously in this report, the length of the amortization period is sensitive to changes in the UAAL since the contribution rate and Normal Cost Rate are close to each other.

- 21% Contribution Rate is equal to the Actuarially Determined Total Contribution: The Policy states, "There is a long-term goal of maintaining a combined employer and employee contribution rate greater than or equal to the Actuarially Determined Total Contribution." The 21% of pay contribution rate is equal to the ADC since the ADC cannot be less than the actual contribution rate. The ADC uses the Actuarial Value of Assets. Therefore, a contribution rate increase does not need to be considered on this basis. See above for further discussion of the ADC.

- Fair Value of Assets: The Policy states, "Calculations based on the Fair Value of Assets will be also considered." Based on the Fair Value of Assets at December 31, 2022, the Funding Ratio is 93.0%, the amortization period is 51.9 years, and a contribution rate of 21.97% of pay starting January 1, 2024 would be required to amortize the UAAL over the 25 years beginning January 1, 2023. Therefore, a contribution rate increase could be considered on this basis. Note that the Fair Value of Assets can change rapidly as evidenced by strong returns in the Fair Value of Assets in 2021, followed by negative returns in 2022.

- Long-term Funding Projections: The Policy states "Long-term funding projections will also be considered." The baseline in Projection 1 shown later in this summary demonstrates that if experience in all future years matches the actuarial assumptions, including 6.75% investment returns on the Fair Value of Assets, the contribution rate will need to be increased to meet the goal of a 25-year amortization of the UAAL.

Projection 2 provides a downside scenario showing that adverse investment experience similar to what the System experienced in 2006 to 2008 could require contribution rates to increase as high as 35.19% of pay to amortize the UAAL over 25 years. Projection 3 provides an upside scenario.

Projection 4 shows that 60% of the statistically generated return scenarios resulted in median contribution rates greater than 21% of pay after 10 years. This is higher than the 36% of the scenarios in last year's projection. This increase is due primarily to the impact of the 2022 investment return.

Note that the projection model reflects increasing Normal Cost Rates over time. Normal Cost Rates are expected to increase from year to year due primarily to generational mortality, which reflects longer expected lifespans for people with later years of birth. We modeled this by assuming that future hires would reflect the ages and sex composition of those hired in 2022. The impact of the increasing Normal Cost Rate can be seen in the table for Deterministic Projection 1b.

Asset Gains and Losses

Although the System is funded over a long period of time, the measurement of the System's funding status can vary widely from year-to-year due to asset returns. The following table summarizes the System's asset returns in recent years and compares the fair value asset gains and losses to the AAL at the following valuation date. In 2013, the assumed returns were 7.50%, so the comparisons to expectations are based on that 7.50% assumption. Returns greater than the 7.50% actuarial assumption were gains; returns less than the 7.50% actuarial assumption were losses. In 2014 through 2016, the assumption was 7.25%. In 2017 through 2020, the assumption was 7.00%. In 2021 and later, the assumption is 6.75%.

Year	Fair Value % Return[1]	Fair Value $ Gain / (Loss) compared to expected	End of Year Actuarial Accrued Liability (AAL)	Gain / (Loss) as a % of next AAL
2013	15.8 %	$ 100,000,000	$ 1,400,000,000	7.1 %
2014	8.1	11,500,000	1,468,200,000	0.8
2015	(0.4)	(111,600,000)	1,542,200,000	(7.2)
2016	8.7	20,900,000	1,648,100,000	1.3
2017	13.4	98,300,000	1,680,700,000	5.8
2018	(3.4)	(177,700,000)	1,761,700,000	(10.1)
2019	17.0	162,200,000	1,856,000,000	8.7
2020	4.3	(50,500,000)	1,991,000,000	(2.5)
2021	18.5	222,400,000	2,065,700,000	10.8
2022	(8.1)	(328,200,000)	2,152,600,000	(15.2)

1. The fair value returns shown above are net of investment expenses, but not administrative expenses. They are based on the System's annual financial statements, but may have some variance from calculations performed by other parties due to methodology.

The AVA recognizes these fair value gains and losses in four equal pieces starting at the end of the year in which they occur. Gains in good years offset losses in bad years.

Long-Term Funding Projections

The Funding and Benefits Policy states that "Long-term funding projections will also be considered." The future funding status of the System and any changes in future contribution rates will be determined by the System's experience. These projections show the implications of the System's Funding and Benefits policy on expected future contribution rates and funding status. In the future, the System's actual investment returns, salary increases, and retirement, withdrawal, disability, and mortality rates will all impact the funding status of the System. Investment returns are expected to cause the largest variation in the future funding status of the System. Therefore, the three deterministic projections on the following pages project the System's funding for 20 years based on three different investment return scenarios. All other experience is assumed to match the valuation assumptions.

The inputs at the bottom of each page show (a) investment returns; (b) the UAAL amortization period used to produce the "Calculated Total Contribution Rate" graph; and (c) the total contribution rate which is assumed to be paid 54% by the City and 46% by members. The inputs are shown for both the current bars in blue and the orange baseline.

Baseline: 6.75% Returns in All Future Years

The orange baseline is the same in all projections. It projects experience based on 6.75% investment returns in all years. The orange baseline shows that increases in the current contribution rates are projected to be needed in order to meet the goal of amortizing the UAAL over 25 years under this scenario, due to the current level of the Fair Value of Assets. The Funding Ratio on an Actuarial Value of Assets basis is projected to decrease over the next three years as deferred asset losses are recognized. It is estimated that, under these circumstances, total contributions would be required to increase to 22.07% of pay starting in 2027 if the UAAL were to be amortized over 25 years.

Projection 1: 2023 Actuarial Valuation Assumptions

Projection 1 is the same as the baseline.

Projection 2: Downside – Repeat of Returns from 2006 – 2008

Projection 2 demonstrates a potential downside based on the assumption that the System's actual returns from 2023 through 2025 match the actual returns from 2006 to 2008, followed by 6.75% in future years. It is estimated that, under these circumstances, total contributions would be required to grade up to 35.19% of pay (in 2% of pay increments starting in 2027) if the UAAL were to be amortized over 25 years.

Projection 3: Upside – Repeat of Returns from 2003-2005

Projection 3 demonstrates an upside based on the assumption that the System's actual returns from 2023 through 2025 match the actual returns from 2003 to 2005. Once again, returns in years after 2025 are assumed to be 6.75%. It is estimated that under these circumstances the System would attain a Funding Ratio of 115.5% based on actuarial assets and 126.3% based on Fair Value of Assets at the end of the three-year period. A Funding Reserve is created and continues to grow throughout the projections. Projections 2 and 3 demonstrate the sensitivity of the System's funding to investment returns.

Projection 4: Stochastic Projection

To give an idea of the potential range of future contribution rates and Funding Ratios, we ran a stochastic projection. This type of projection allows the assessment of the likelihood of certain events in the 1,000 scenarios modeled. The stochastic projection uses a random number generator, the System's asset allocation, and Wilshire's capital market assumptions to generate a distribution of future contribution rates and Funding Ratios based on 1,000 random scenarios. For 2023, the expected nominal arithmetic average return used in the model was 7.65% with a standard deviation of 11.04% based on Wilshire's assumptions. Note that the expected nominal geometric average return is 7.04% over the next ten years.

The median is shown by a diamond. Half of the results are above the median, and half of the results are below the median. The top of the blue bars is the 95th percentile. The top of the green bars is the 75th percentile. The bottom of the yellow bars is the 25th percentile, and the bottom of the red bars is the 5th percentile. Based on the projection assumptions, 25% of scenarios are above the green bars and another 25% of scenarios are below the yellow bars.

The median Funding Ratio decreases during the first three years of the projection, primarily due to recognition of the 2022 asset losses.

The projection shows that after 10 years the median contribution rate increases to 23.5%. Note that 60% of the scenarios resulted in contribution rates above 21% after 10 years in this year's projection. In last year's projections, 36% of the scenarios resulted in contribution rates above the current 21% contribution rate. The median Funding Ratio is 98% after 10 years in this year's projections. In last year's projections, the median

Funding Ratio was 111% at the end of the projection period. The median results are informative; however, the extremes are just as important.

After 10 years, the stochastic projection shows:

- 5% of the scenarios had a contribution rate over 35%, which corresponded to a Funding Ratio of under 60%.

- 75% of the scenarios had a contribution rate below 28% of pay.

- 60% of the scenarios had a contribution rate above 21% of pay, 29% of the scenarios had a contribution rate below 21% of pay, and 11% of the scenarios still had a contribution rate of 21% of pay.

- The middle 50% of the scenarios had a Funding Ratio between 81% and 123%.

After 10 years, the above results are less favorable than the results from the projections last year, based primarily on the worse than expected investment experience in 2022.

Future contribution rates and Funding Ratios are heavily dependent on the return on plan assets.

For the purpose of the stochastic projection, we used the following decision parameters to simulate the System's Funding and Benefits Policy:

- The contribution rate is only decreased if the Funding Ratio is over 120%.

- If the Funding Ratio is over 120%, the contribution rate is set equal to the Normal Cost Rate.

- If the Funding Ratio is between 95% and 120%, there is no change to the contribution rate, unless the contribution rate is less than the Actuarially Determined Total Contribution, in which case the contribution rate is set to produce a 25-year amortization period based on the greater of Fair Value of Assets or actuarial assets.

- If the Funding Ratio is below 95% and the amortization period is over 25 years, the contribution rate is set to produce a 25-year amortization period based on the greater of Fair Value of Assets or actuarial assets.

- The 54%/46% employer/employee contribution rate split is maintained.

- The total employer plus employee contribution rate is never increased by more than 2% in one year.

Deterministic Projection 1

2023 Actuarial Valuation

Funding Ratio = Actuarial Assets / AAL

Amortization Period

Funding Ratio = Fair Value of Assets / AAL

Calculated Total Contribution Rate

Current Input	2023	2024	2025	2026	2027	2028	2029	2030	2031	2032	2033
Portfolio Actual Return	6.75	6.75	6.75	6.75	6.75	6.75	6.75	6.75	6.75	6.75	6.75
Actual Salary Increases	3.25	3.25	3.25	3.25	3.25	3.25	3.25	3.25	3.25	3.25	3.25
UAAL Amortization Period	25	25	25	25	25	25	25	25	25	25	25
Total Rate % (54% ER, 46% EE)	21.00	21.00	21.00	21.00	22.07	22.07	22.07	22.07	22.07	22.07	22.07

BASELINE NUMBERS BELOW HERE

Current Input	2023	2024	2025	2026	2027	2028	2029	2030	2031	2032	2033
Portfolio Actual Return	6.75	6.75	6.75	6.75	6.75	6.75	6.75	6.75	6.75	6.75	6.75
Actual Salary Increases	3.25	3.25	3.25	3.25	3.25	3.25	3.25	3.25	3.25	3.25	3.25
UAAL Amortization Period	25	25	25	25	25	25	25	25	25	25	25
Total Rate % (54% ER, 46% EE)	21.00	21.00	21.00	21.00	22.07	22.07	22.07	22.07	22.07	22.07	22.07

Deterministic Projection 1b

Numerical Summary of Results 2023 Actuarial Valuation

(Dollar Amounts in Millions)

Year	Actuarial Accrued Liability	Actuarial Value of Assets	Funding Ratio = AVA / AAL	Fair Value of Assets	Funding Ratio = FVA / AAL	Normal Cost Rate	Contribution Rate Minus Normal Cost Rate	Amortization Period	Current Rate	Greater of Current Rate or 25 Year Amort Rate
2023	$2,152.6	$2,150.0	99.9%	$2,002.4	93.0%	19.05%	1.95%	0.4	21.00%	21.00%
2024	2,243.9	2,198.6	98.0%	2,090.1	93.1%	19.13%	1.87%	8.7	21.00%	21.00%
2025	2,337.6	2,262.0	96.8%	2,179.9	93.3%	19.18%	1.82%	16.1	21.00%	21.00%
2026	2,433.9	2,272.1	93.4%	2,272.1	93.4%	19.22%	1.78%	64.2	21.00%	22.06%
2027	2,532.5	2,366.4	93.4%	2,366.4	93.4%	19.30%	2.77%	24.9	22.07%	22.07%
2028	2,634.2	2,467.4	93.7%	2,467.4	93.7%	19.34%	2.73%	24.4	22.07%	22.07%
2029	2,738.7	2,571.3	93.9%	2,571.3	93.9%	19.38%	2.69%	24.0	22.07%	22.07%
2030	2,846.1	2,678.3	94.1%	2,678.3	94.1%	19.42%	2.65%	23.5	22.07%	22.07%
2031	2,956.2	2,788.0	94.3%	2,788.0	94.3%	19.45%	2.62%	22.8	22.07%	22.07%
2032	3,069.4	2,901.2	94.5%	2,901.2	94.5%	19.49%	2.58%	22.3	22.07%	22.07%
2033	3,186.2	3,018.1	94.7%	3,018.1	94.7%	19.53%	2.54%	21.8	22.07%	22.07%
2034	3,307.3	3,139.5	94.9%	3,139.5	94.9%	19.56%	2.51%	21.1	22.07%	22.07%
2035	3,432.8	3,265.6	95.1%	3,265.6	95.1%	19.59%	2.48%	20.4	22.07%	22.07%
2036	3,563.0	3,396.5	95.3%	3,396.5	95.3%	19.63%	2.44%	19.9	22.07%	22.07%
2037	3,698.2	3,532.8	95.5%	3,532.8	95.5%	19.66%	2.41%	19.2	22.07%	22.07%
2038	3,838.7	3,674.7	95.7%	3,674.7	95.7%	19.69%	2.38%	18.5	22.07%	22.07%
2039	3,985.7	3,823.2	95.9%	3,823.2	95.9%	19.72%	2.35%	17.8	22.07%	22.07%
2040	4,139.4	3,979.0	96.1%	3,979.0	96.1%	19.75%	2.32%	17.1	22.07%	22.07%
2041	4,300.6	4,142.6	96.3%	4,142.6	96.3%	19.78%	2.29%	16.3	22.07%	22.07%
2042	4,470.5	4,315.3	96.5%	4,315.3	96.5%	19.82%	2.25%	15.7	22.07%	22.07%
2043	4,649.9	4,497.9	96.7%	4,497.9	96.7%	19.85%	2.22%	14.9	22.07%	22.07%

Deterministic Projection 2

Downside – Repeat of Returns from 2006-2008
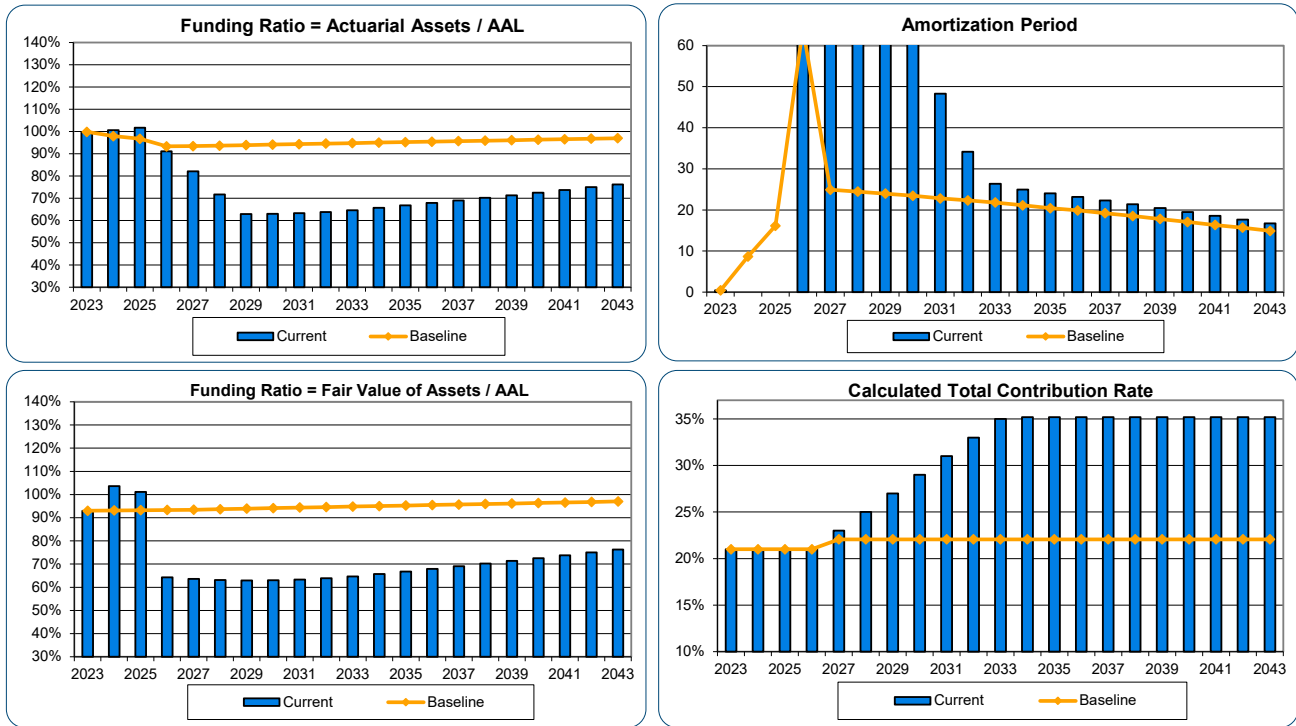
Funding Ratio = Actuarial Assets / AAL

Amortization Period

Funding Ratio = Fair Value of Assets / AAL

Calculated Total Contribution Rate

Current Input	2023	2024	2025	2026	2027	2028	2029	2030	2031	2032	2033
Portfolio Actual Return	18.60	3.90	-32.00	6.75	6.75	6.75	6.75	6.75	6.75	6.75	6.75
Actual Salary Increases	3.25	3.25	3.25	3.25	3.25	3.25	3.25	3.25	3.25	3.25	3.25
UAAL Amortization Period	25	25	25	25	25	25	25	25	25	25	25
Total Rate % (54% ER, 46% EE)	21.00	21.00	21.00	21.00	23.00	25.00	27.00	29.00	31.00	33.00	35.00

BASELINE NUMBERS BELOW HERE

Current Input	2023	2024	2025	2026	2027	2028	2029	2030	2031	2032	2033
Portfolio Actual Return	6.75	6.75	6.75	6.75	6.75	6.75	6.75	6.75	6.75	6.75	6.75
Actual Salary Increases	3.25	3.25	3.25	3.25	3.25	3.25	3.25	3.25	3.25	3.25	3.25
UAAL Amortization Period	25	25	25	25	25	25	25	25	25	25	25
Total Rate % (54% ER, 46% EE)	21.00	21.00	21.00	21.00	22.07	22.07	22.07	22.07	22.07	22.07	22.07

Deterministic Projection 2b

Numerical Summary of Results
Downside – Repeat of Returns from 2006-2008
(Dollar Amounts in Millions)

Year	Actuarial Accrued Liability	Actuarial Value of Assets	Funding Ratio = AVA / AAL	Fair Value of Assets	Funding Ratio = FVA / AAL	Normal Cost Rate	Contribution Rate Minus Normal Cost Rate	Amortization Period	Current Rate	Greater of Current Rate or 25 Year Amort Rate
2023	$2,152.6	$2,150.0	99.9%	$2,002.4	93.0%	19.05%	1.95%	0.4	21.00%	21.00%
2024	2,243.9	2,257.3	100.6%	2,324.9	103.6%	19.13%	1.87%	Rsrv Grows	21.00%	21.00%
2025	2,337.6	2,378.8	101.8%	2,364.9	101.2%	19.18%	1.82%	Rsrv Grows	21.00%	21.00%
2026	2,433.9	2,217.4	91.1%	1,564.3	64.3%	19.22%	1.78%	UAAL Grows	21.00%	23.00%
2027	2,532.5	2,079.9	82.1%	1,610.8	63.6%	19.33%	3.67%	UAAL Grows	23.00%	25.00%
2028	2,634.3	1,890.6	71.8%	1,664.2	63.2%	19.44%	5.56%	UAAL Grows	25.00%	27.00%
2029	2,739.2	1,725.3	63.0%	1,725.3	63.0%	19.55%	7.45%	UAAL Grows	27.00%	29.00%
2030	2,847.3	1,794.7	63.0%	1,794.7	63.0%	19.65%	9.35%	99.9	29.00%	31.00%
2031	2,958.3	1,873.2	63.3%	1,873.2	63.3%	19.74%	11.26%	48.3	31.00%	33.00%
2032	3,072.9	1,962.3	63.9%	1,962.3	63.9%	19.85%	13.15%	34.2	33.00%	35.00%
2033	3,191.5	2,063.5	64.7%	2,063.5	64.7%	19.95%	15.05%	26.4	35.00%	35.57%
2034	3,314.9	2,178.6	65.7%	2,178.6	65.7%	19.99%	15.20%	25.0	35.19%	35.19%
2035	3,442.9	2,300.7	66.8%	2,300.7	66.8%	20.02%	15.17%	24.1	35.19%	35.19%
2036	3,575.8	2,429.4	67.9%	2,429.4	67.9%	20.06%	15.13%	23.2	35.19%	35.19%
2037	3,714.0	2,565.1	69.1%	2,565.1	69.1%	20.09%	15.10%	22.3	35.19%	35.19%
2038	3,857.8	2,708.5	70.2%	2,708.5	70.2%	20.13%	15.06%	21.4	35.19%	35.19%
2039	4,008.3	2,860.8	71.4%	2,860.8	71.4%	20.16%	15.03%	20.5	35.19%	35.19%
2040	4,165.9	3,022.6	72.6%	3,022.6	72.6%	20.19%	15.00%	19.5	35.19%	35.19%
2041	4,331.3	3,195.0	73.8%	3,195.0	73.8%	20.22%	14.97%	18.6	35.19%	35.19%
2042	4,505.8	3,379.4	75.0%	3,379.4	75.0%	20.25%	14.94%	17.7	35.19%	35.19%
2043	4,690.2	3,576.9	76.3%	3,576.9	76.3%	20.28%	14.91%	16.7	35.19%	35.19%

Deterministic Projection 3

Upside – Repeat of Returns from 2003-2005

Funding Ratio = Actuarial Assets / AAL

Amortization Period

Funding Ratio = Fair Value of Assets / AAL

Calculated Total Contribution Rate

Current Input	2023	2024	2025	2026	2027	2028	2029	2030	2031	2032	2033
Portfolio Actual Return	29.40	15.50	8.70	6.75	6.75	6.75	6.75	6.75	6.75	6.75	6.75
Actual Salary Increases	3.25	3.25	3.25	3.25	3.25	3.25	3.25	3.25	3.25	3.25	3.25
UAAL Amortization Period	25	25	25	25	25	25	25	25	25	25	25
Total Rate % (54% ER, 46% EE)	21.00	21.00	21.00	21.00	21.00	21.00	21.00	21.00	21.00	21.00	21.00

BASELINE NUMBERS BELOW HERE

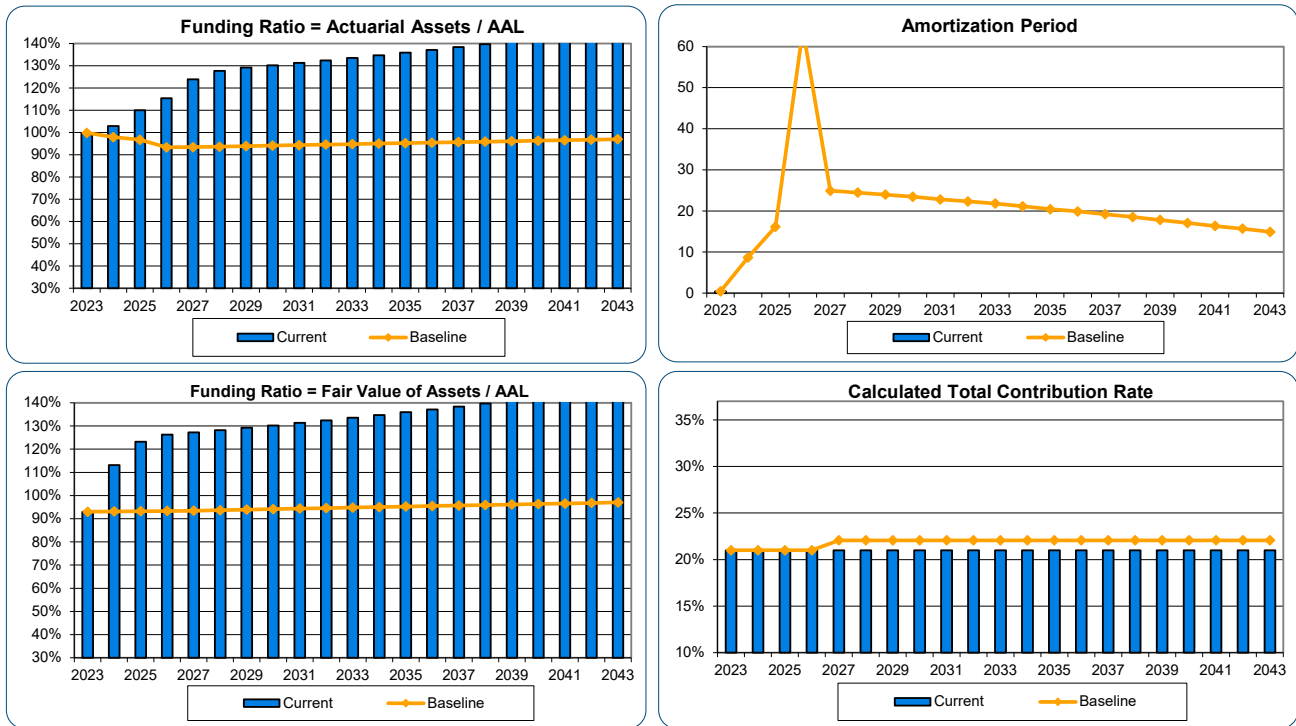| Current Input	2023	2024	2025	2026	2027	2028	2029	2030	2031	2032	2033
Portfolio Actual Return	6.75	6.75	6.75	6.75	6.75	6.75	6.75	6.75	6.75	6.75	6.75
Actual Salary Increases	3.25	3.25	3.25	3.25	3.25	3.25	3.25	3.25	3.25	3.25	3.25
UAAL Amortization Period	25	25	25	25	25	25	25	25	25	25	25
Total Rate % (54% ER, 46% EE)	21.00	21.00	21.00	21.00	22.07	22.07	22.07	22.07	22.07	22.07	22.07

Deterministic Projection 3b

Numerical Summary of Results
Upside – Repeat of Returns from 2003-2005
(Dollar Amounts in Millions)

Year	Actuarial Accrued Liability	Actuarial Value of Assets	Funding Ratio = AVA / AAL	Fair Value of Assets	Funding Ratio = FVA / AAL	Normal Cost Rate	Contribution Rate Minus Normal Cost Rate	Amortization Period	Current Rate	Greater of Current Rate or 25 Year Amort Rate
2023	$2,152.6	$2,150.0	99.9%	$2,002.4	93.0%	19.05%	1.95%	0.4	21.00%	21.00%
2024	2,243.9	2,310.8	103.0%	2,538.9	113.1%	19.13%	1.87%	Rsrv Grows	21.00%	21.00%
2025	2,337.6	2,571.6	110.0%	2,879.0	123.2%	19.18%	1.82%	Rsrv Grows	21.00%	21.00%
2026	2,433.9	2,810.1	115.5%	3,074.1	126.3%	19.22%	1.78%	Rsrv Grows	21.00%	21.00%
2027	2,532.5	3,139.7	124.0%	3,222.5	127.2%	19.26%	1.74%	Rsrv Grows	21.00%	19.26%
2028	2,634.0	3,363.3	127.7%	3,377.3	128.2%	19.31%	1.69%	Rsrv Grows	21.00%	19.31%
2029	2,738.4	3,538.5	129.2%	3,538.5	129.2%	19.35%	1.65%	Rsrv Grows	21.00%	19.35%
2030	2,845.7	3,706.5	130.3%	3,706.5	130.3%	19.39%	1.61%	Rsrv Grows	21.00%	19.39%
2031	2,955.6	3,881.3	131.3%	3,881.3	131.3%	19.42%	1.58%	Rsrv Grows	21.00%	19.42%
2032	3,068.6	4,063.7	132.4%	4,063.7	132.4%	19.45%	1.55%	Rsrv Grows	21.00%	19.45%
2033	3,185.2	4,254.4	133.6%	4,254.4	133.6%	19.49%	1.51%	Rsrv Grows	21.00%	19.49%
2034	3,306.0	4,454.5	134.7%	4,454.5	134.7%	19.53%	1.47%	Rsrv Grows	21.00%	19.53%
2035	3,431.4	4,664.3	135.9%	4,664.3	135.9%	19.56%	1.44%	Rsrv Grows	21.00%	19.56%
2036	3,561.2	4,884.6	137.2%	4,884.6	137.2%	19.59%	1.41%	Rsrv Grows	21.00%	19.59%
2037	3,696.1	5,116.0	138.4%	5,116.0	138.4%	19.62%	1.38%	Rsrv Grows	21.00%	19.62%
2038	3,836.4	5,359.4	139.7%	5,359.4	139.7%	19.66%	1.34%	Rsrv Grows	21.00%	19.66%
2039	3,983.0	5,616.0	141.0%	5,616.0	141.0%	19.69%	1.31%	Rsrv Grows	21.00%	19.69%
2040	4,136.3	5,886.9	142.3%	5,886.9	142.3%	19.72%	1.28%	Rsrv Grows	21.00%	19.72%
2041	4,297.1	6,173.3	143.7%	6,173.3	143.7%	19.75%	1.25%	Rsrv Grows	21.00%	19.75%
2042	4,466.6	6,476.9	145.0%	6,476.9	145.0%	19.78%	1.22%	Rsrv Grows	21.00%	19.78%
2043	4,645.5	6,799.2	146.4%	6,799.2	146.4%	19.81%	1.19%	Rsrv Grows	21.00%	19.81%

Projection 4

Stochastic Projection[1]
Total Contribution Rate

| ■ 5% - 25% | ■ 25% - 50% | ■ 50% - 75% | ■ 75% - 95% | ◆ Median |

Funding Ratio = AVA / AAL

| ■ 5% - 25% | ■ 25% - 50% | ■ 50% - 75% | ■ 75% - 95% | ◆ Median |
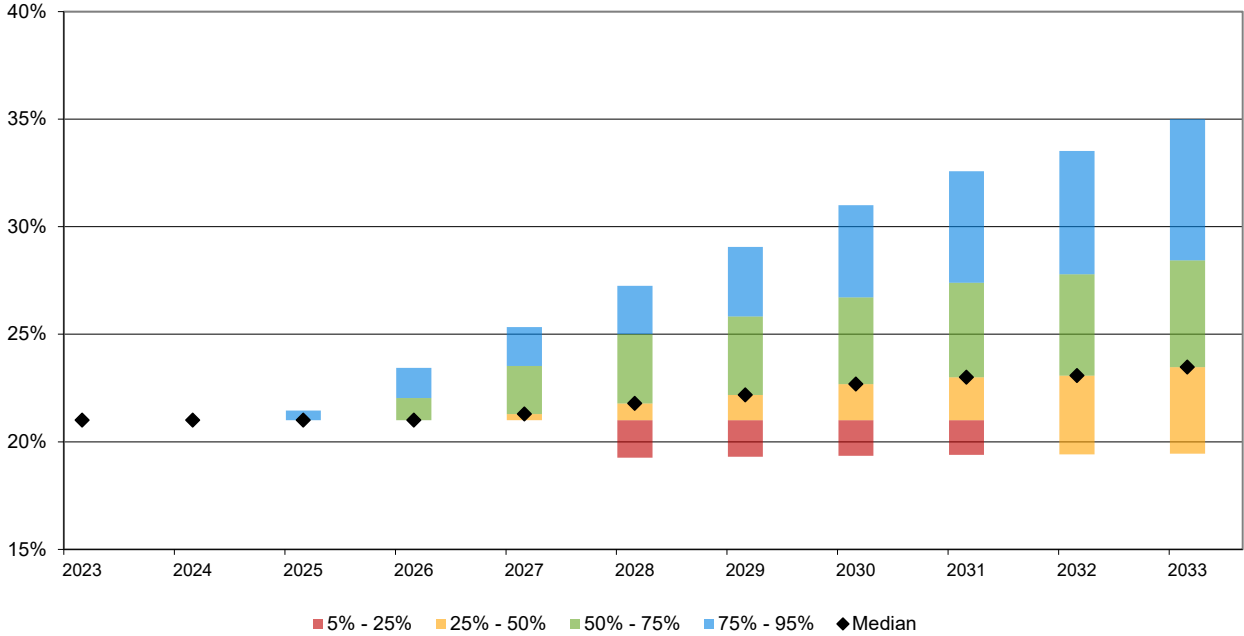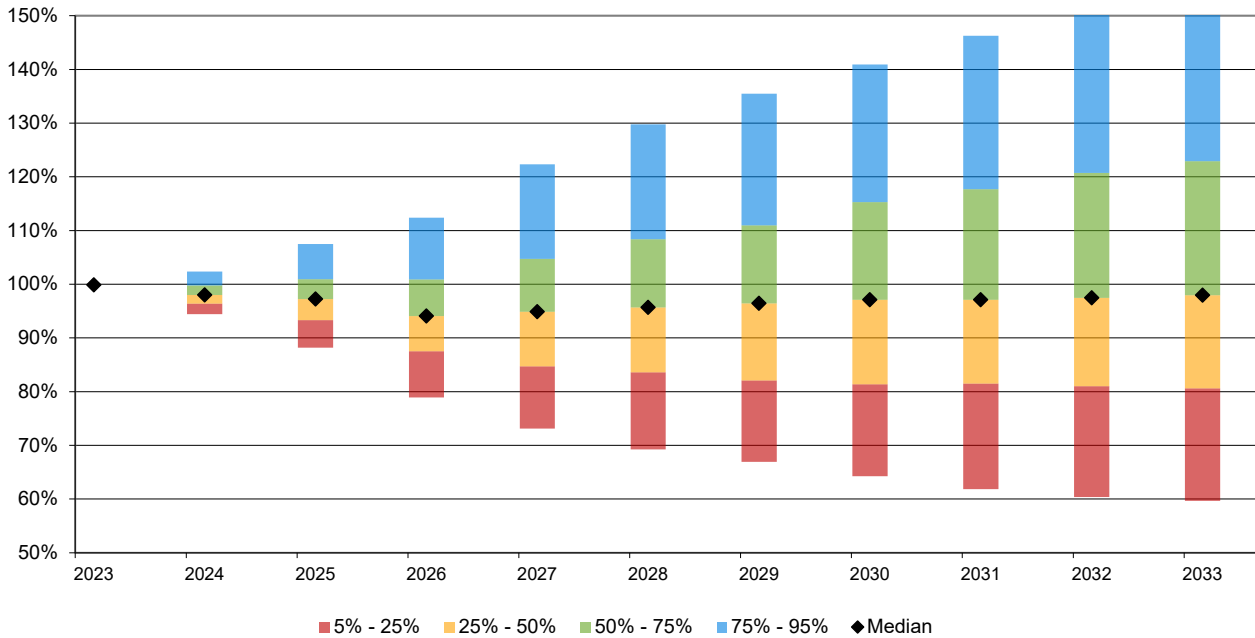
1. Refer to pages 7-8 for a description of Projection 4.

Sensitivity to Assumptions

The valuation results are projections based on the actuarial assumptions. Actual experience will differ from these assumptions, either increasing or decreasing the ultimate cost. Of the assumptions, the investment return generally has the biggest impact. The following table provides an analysis on how the short-term costs are affected by the investment return assumption. Note that the long-term cost of the Plan will be largely driven by actual investment returns and other experience. The assumptions impact the timing of contributions, but the three scenarios below illustrate the ultimate long-term employer cost variance that depends on actual investment returns.

Investment Rate of Return Assumption:	5.75%	6.75%	7.75%
Normal Cost Rate:	23.95%	19.05%	15.34%
Actuarial Accrued Liability:	$2,429.4M	$2,152.6M	$1,922.0M
Funding Ratio (AVA basis)	88.5%	99.9%	111.9%
Funding Ratio (FVA basis)	82.4%	93.0%	104.2%

Analysis of Change in Member Population

The following table summarizes the year-to-year change in member population.

	Active Contributing Members	Vested Terminated Members	Non-vested Terminated Members	Service Retirement Annuitants	Disabled Retirement Annuitants	Alternate Payees	Survivors Receiving Benefits	Total
As of December 31, 2021	**3,096**	**612**	**230**	**2,316**	**27**	**52**	**300**	**6,633**
New Members	398	1	23	-	-	5	33	460
Status Change:								
to Active	7	(6)	(1)	-	-	-	-	-
to Vested Terminated	(77)	82	(5)	-	-	-	-	-
to Non-vested Terminated	(54)	-	54	-	-	-	-	-
to Service Retirement	(97)	(34)	-	131	-	-	-	-
to Disabled Retirement	(1)	-	-	-	1	-	-	-
to Alternate Payee	-	-	-	-	-	-	-	-
to Survivor	-	-	-	-	-	-	-	-
Refunds	(67)	(14)	(21)	-	-	-	-	(102)
Expiration of benefits	-	-	-	-	-	(1)	(11)	(12)
Deaths	(4)	(3)	-	(68)	(2)	(2)	(16)	(95)
Data Adjustments	-	-	-	-	-	-	-	-
As of December 31, 2022	**3,201**	**638**	**280**	**2,379**	**26**	**54**	**306**	**6,884**

Conclusion

- The System's current Funding Ratio is 99.9% on an actuarial basis. The Board's Funding and Benefits policy says there will be no action when the funding ratio is between 95% and 120% provided the combined employer and employee contribution rate is greater than or equal to the Actuarially Determined Total Contribution; if this condition is not met, then the Retirement Board will consider recommending an increase in the contribution rates. The combined employer and employee contribution rate of 21.00% is equal to the Actuarially Determined Total Contribution. Therefore, the policy says a contribution increase does not need to be considered on this actuarial basis.

- The Policy also states, *"Contribution increases should consider amortizing any Unfunded Actuarial Accrued Liability over a period of 25 years or less"* and "Calculations based on the Fair Value of Assets will also be considered." Based on the Fair Value of Assets at December 31, 2022, the Funding Ratio of 93.0% is less than 95%, the UAAL is projected to be amortized over 51.9 years after the valuation date, and a contribution increase to 21.97% of pay would be required starting January 1, 2024 to amortize the UAAL over the 25 years beginning January 1, 2023. This does not take into account any gains in the Fair Value of Assets which may have occurred after December 31, 2022.

- The Policy also states, *"Long-term funding projections will also be considered."* Projection 4 shows that there is a 60% probability of contribution rates being above the current 21% of pay contribution rate 10 years from now. This is higher than the 36% of the scenarios in last year's projection due primarily to the impact of the 2022 asset returns on a Fair Value basis.

- It is expected that future experience such as investment returns above or below the 6.75% assumption will continue to have an important impact on the funding of the Retirement System.

The table on the following page summarizes the key valuation results. The complete Funding and Benefits Policy is on the page following the key valuation results.

Exhibit 1
Summary of Key Valuation Results

	2023 Valuation	2022 Valuation	Percentage Change
1. Total Membership			
A. Contributing Members	3,201	3,096	3.4 %
B. Annuitants Currently Receiving Benefits	2,765	2,695	2.6
C. Vested Terminated Members	638	612	4.2
D. Non-vested Terminated Members	280	230	21.7
E. Total Membership	6,884	6,633	3.8
2. Annual Salaries			
A. Annual Total *($Thousands)*	$ 317,909	$ 297,395	6.9
B. Annual Average per Active Member	99,315	96,058	3.4
3. Average Annual Allowance Payable			
A. Service Retirement	39,234	38,614	1.6
B. Disability Retirement	20,920	20,055	4.3
C. Survivors & Beneficiaries	24,795	23,513	5.5
D. All Payees	37,464	36,747	2.0
4. Actuarial Accrued Liability *($Millions)*			
A. Active Members	814.5	775.7	5.0
B. Terminated Members	121.6	116.6	4.3
C. Retired Members and Beneficiaries	1,216.5	1,173.4	3.7
D. Total AAL	2,152.6	2,065.7	4.2
5. Value of System Assets *($Millions)*			
A. Fair Value	2,002.4	2,225.6	(10.0)
B. Smoothing Unrecognized Loss / (Reserve)	147.6	(182.1)	
C. Actuarial Value	2,150.0	2,043.5	5.2
D. Ratio of Actuarial Value to Fair Value	107.4%	91.8%	
6. Funded Status *($Millions)*			
A. Funding Reserve or (Funding Shortfall) (5C - 4D)	$ (2.6)	$ (22.2)	
B. Actuarial Funding Ratio (5C ÷ 4D)	99.9%	98.9%	
C. Fair Value Funding Ratio (5A ÷ 4D)	93.0%	107.7%	
7. Contribution Rates *(percent of salaries)*			
A. Total Contribution Rate	21.00%	21.00%	
B. Normal Cost Rate	19.05%	19.03%	
C. Contribution Rate minus Normal Cost Rate (7A – 7B)	1.95%	1.97%	
D. Amortization Period (Period over which Funding Reserve is projected to be depleted or Funding Shortfall is projected to be depleted by the difference between the Contributions and the Normal Costs).	0.4 years	4.1 years	

Exhibit 2
TERS Retirement Board Funding and Benefits Policy

Objective

A sustainable pension plan is able to pay the promised benefits to members – now and in the future. This policy is intended to provide guidance as to when adjustments to TERS contributions and benefits should be considered. The Funding & Benefits Policy is meant to assist in establishing a contribution rate which is relatively stable over the long term while the System provides its members sustainable retirement income.

Policy

When the Funding Ratio is:

   a) Above 120% - Investment de-risking will be considered, and then the potential for recommendations to the City Council on contribution rate reductions and/or benefit improvements will be reviewed, provided the Retirement System's funding status is expected to remain stable after the changes.
   b) Between 95% and 120% - There will be no action, provided that the combined employer and employee contribution rate is greater than or equal to the Actuarially Determined Total Contribution; if this condition is not met, then the Retirement Board will consider recommending an increase in the contribution rates.
   c) Below 95% - The Retirement Board will consider recommending an increase in the contribution rates.

Additional Guidelines

   a) There is a long-term goal of maintaining a combined employer and employee contribution rate greater than or equal to the Actuarially Determined Total Contribution so that the System is appropriately funded.
   b) Increases in the contribution rate may be made in small increments.
   c) To the extent possible, ample notification regarding changes in the contribution rate should be provided to all parties to facilitate budgetary adjustments.
   d) Contribution rate increases should consider amortizing any Unfunded Actuarial Accrued Liability over a period of 25 years or less.
   e) Contribution holidays (i.e. intentional contribution of less than the Actuarially Determined Total Contribution) should be avoided.
   f) Calculations based on the Fair Value of Assets will also be considered.
   g) Long-term funding projections will also be considered.
   h) Funding Ratios between 100% and 120% should be viewed as desirable reserves to offset future adverse events and not as surplus funds.

Terminology

   a) The Funding Ratio is calculated by dividing the System's Actuarial Value of Assets by the Actuarial Accrued Liability.
   b) Unfunded Actuarial Accrued Liability is the dollar amount by which the System's Actuarial Accrued Liability exceeds the Actuarial Value of Assets.
   c) The Actuarially Determined Total Contribution is the greater of (1) the Normal Cost Rate or (2) the recommended combined employer and employee contribution for the reporting period that amortizes the UAAL (if any) over a maximum of 25 years, but will not be less than the actual contribution rate.

2. Scope of the Report

This report presents the actuarial valuation of the Tacoma Employees' Retirement System as of January 1, 2023.

A summary of the findings resulting from this valuation is presented in the previous section. Section 3 describes the assets of the System. Sections 3, 4, and 5 describe how the obligations of the System are to be met under the actuarial cost method in use. Section 6 provides analysis of actuarial gains and losses and the impact on the Unfunded Actuarial Accrued Liability. Section 7 provides a general discussion of potential risks to TERS' future funding levels. Section 8 provides supplemental information regarding funding progress and Funding Ratios.

The actuarial procedures and assumptions used in this valuation are presented in Appendix A. The current benefit structure, as determined by the provisions of the governing law on January 1, 2023, is summarized in Appendix B. Schedules of valuation data classifying the data used in the valuation by various categories of contributing members, former contributing members, and beneficiaries make up Appendix C. Appendix D provides a brief summary of the System's historical experience. Comparative statistics are presented on the System's membership, contribution rates, assets, and changes affecting actuarial valuations. Appendix E is a glossary of actuarial terms used in this valuation report.

3. Assets

In many respects, an actuarial valuation can be considered an inventory process. The inventory is taken as of the actuarial valuation date, which for this valuation is January 1, 2023. On that date, the assets available for the payment of benefits are appraised. These assets are compared with the actuarial liabilities. The actuarial process thus leads to a method of determining what contributions by members and their employers are needed to strike a balance.

This section of the actuarial valuation report deals with the asset determination. In the next section, the actuarial liabilities will be discussed. Section 5 will deal with the process for determining required contributions based upon the relationship between the assets and actuarial liabilities.

Exhibit 3 summarizes the financial resources of the System on the valuation date. The fair value of net position available to pay pension benefits at the end of the last two years are compared and broken down by investment category.

Exhibit 4 summarizes the changes in the fair value of net position available to pay benefits. The System is mature. Benefits and administrative expenses are larger than contributions. The System must now rely on investment income to pay part of its benefits and expenses.

Exhibit 5 provides the historical returns since 1980 as calculated by Milliman on a fair-value basis.

Exhibit 6 summarizes the determination of the Actuarial Value of Assets. The actuarial asset method smoothes fair value gains and losses over a four-year period. It was adopted for the January 1, 1997 valuation, with the Actuarial Value of Assets set equal to the Fair Value of Assets at January 1, 1996. A complete description of the method is given in Appendix A.

<div align="center">

Exhibit 3
Statement of Plan Net Position at Fair Value

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	December 31, 2022	December 31, 2021
Assets		
Cash and short-term investments	$ 49,057,640	$ 58,200,599
Receivables		
Contributions and other receivables	2,271,554	2,136,326
Interest and dividends	3,467,239	2,843,794
Investment sales	6,746,068	59,719,016
Total receivables	12,484,861	64,699,136
Investments, at fair value		
Equities	741,144,022	969,866,364
Fixed income	684,817,746	783,126,416
Real estate	125,706,788	117,039,518
Other assets	552,890	16,060
Venture capital and partnerships	485,095,188	361,672,911
Total investments	2,037,316,634	2,231,721,269
Securities lending collateral	73,998,875	111,556,301
Capital assets, net of accumulated depreciation	5,909	6,753
Total assets	2,172,863,919	2,466,184,058
Liabilities		
Accounts payable and other liabilities	2,703,152	2,783,043
Investment purchases	93,736,339	126,234,120
Securities lending collateral	73,998,875	111,556,301
Total liabilities	170,438,366	240,573,464
Net position restricted for pensions	**2,002,425,553**	**2,225,610,594**

Note: Numbers may not sum to totals due to rounding

Exhibit 4
Statement of Changes in Plan Net Position

(Plan years ended December 31, 2022 and December 31, 2021)

	2022	2021
Additions		
Contributions		
Employer	$ 33,991,715	$ 32,335,463
Plan member	29,885,606	28,443,497
Total contributions	63,877,321	60,778,960
Investment income		
Net appreciation (depreciation) in fair value of investments	(209,918,771)	324,647,946
Interest & dividends	39,890,889	34,389,644
Investment management fees	(8,127,423)	(8,629,010)
Securities lending - agent fees	(93,344)	(66,405)
Securities lending - broker rebates	(1,189,215)	15,789
Net investment income (loss)	(179,437,864)	350,357,964
Total additions (reductions)	(115,560,543)	411,136,924
Deductions		
Benefits	101,527,065	97,015,404
Refunds of contributions	3,763,328	2,218,394
Administrative expenses	2,334,105	2,052,886
Total deductions	107,624,498	101,286,684
Net increase (decrease)	(223,185,041)	309,850,240
Net position restricted for pensions		
Beginning of year	2,225,610,594	1,915,760,354
End of year	2,002,425,553	2,225,610,594

Note: Numbers may not sum to totals due to rounding

Exhibit 5
Investment Return History

(TERS Investment Returns on Total Fund Calculated by Milliman)

Period Ended	1 Year	5 Years	10 Years	15 Years	Since 1980
12/31/2022	-8.1 %	5.1 %	7.0 %	5.6 %	8.8 %
12/31/2021	18.5	9.6	9.4	6.4	
12/31/2020	4.3	7.8	7.7	6.4	
12/31/2019	17.0	6.8	8.6	6.7	
12/31/2018	-3.4	5.1	9.6	6.6	
12/31/2017	13.4	9.0	5.8	8.7	
12/31/2016	8.7	9.1	4.9	7.2	
12/31/2015	-0.4	7.6	5.8	6.4	
12/31/2014	8.1	10.5	6.7	6.7	
12/31/2013	15.8	14.2	7.4	7.2	
12/31/2012	14.1	2.7	8.6	6.8	
12/31/2011	1.3	0.8	6.2	6.8	
12/31/2010	14.1	4.0	5.8	7.3	
12/31/2009	27.3	3.0	4.8	8.0	
12/31/2008	-32.0	1.0	3.9	6.1	
12/31/2007	3.9	14.9	8.9	10.1	
12/31/2006	18.6	11.9	10.0	10.2	
12/31/2005	8.7	7.5	9.0	10.6	
12/31/2004	15.5	6.6	10.5	9.8	
12/31/2003	29.4	6.8	8.8	10.1	
12/31/2002	-8.9	3.2	7.8	8.8	
12/31/2001	-2.9	8.1	9.4	9.8	
12/31/2000	3.9	10.6	12.2	10.8	
12/31/1999	16.9	14.7	11.5	11.8	
12/31/1998	9.0	10.8	11.8	11.0	
12/31/1997	14.9	12.6	11.7	10.8	
12/31/1996	8.7	10.8	10.7	12.2	
12/31/1995	24.7	13.8	10.9	11.5	
12/31/1994	-1.6	8.4	10.4	10.5	
12/31/1993	18.2	12.7	11.1		
12/31/1992	5.7	10.9	10.0		
12/31/1991	24.4	10.5	12.9		
12/31/1990	-2.1	8.0	10.4		
12/31/1989	19.7	12.4	11.6		
12/31/1988	8.8	9.5			
12/31/1987	4.1	9.1			
12/31/1986	10.7	15.2			
12/31/1985	19.8	12.9			
12/31/1984	4.6	10.7			
12/31/1983	6.8				
12/31/1982	37.2				
12/31/1981	-0.1				
12/31/1980	8.8				

Exhibit 6
Actuarial Assets

(January 1, 2023)

Part A		
Determination of Recognized Investment Gains and Losses - Four-Year Smoothing		

A.	Expected investment return	$	148,776,356
B.	Actual investment return		(179,437,864)
C.	Gains/(losses) [B - A]		(328,214,220)
D.	Gains/(losses) 2021		222,388,953
E.	Gains/(losses) 2020		(50,456,223)
F.	Gains/(losses) 2019		162,164,702
G.	Gains/(losses) recognized at January 1, 2023 [1/4C + 1/4D + 1/4E + 1/4F][1]		1,470,803

Part B		
Determination of Actuarial Assets		

Actuarial value of assets January 1, 2022	$	2,043,505,816
Net cash flow -- 2022	$ (43,747,177)	
Expected investment return --2022	148,776,356	
Recognized investment gains(losses)	1,470,803	106,499,982
Actuarial value of assets January 1, 2023	$	2,150,005,798

1. Includes rounding adjustment.

Note:
The AVA is equal to the expected Fair Value of Assets plus a four-year smoothing of fair value gains and losses.

This work product was prepared solely for the Tacoma Employees' Retirement System for the purposes described herein and may not be appropriate to use for other purposes. Milliman does not intend to benefit and assumes no duty or liability to other parties who receive this work. Milliman recommends that third parties be aided by their own actuary or other qualified professional when reviewing the Milliman work product.

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4. Actuarial Liabilities

In the previous section, an actuarial valuation was described as an inventory process, and an analysis was given of the inventory of assets of the System as of the valuation date. In this section, the discussion will focus on the commitments of the System, which are its actuarial liabilities.

Exhibit 7 contains an analysis of the actuarial present value of all future benefits for contributing members, for former contributing members, and for beneficiaries. The analysis is given by type of benefit.

The actuarial liabilities summarized in Exhibit 7 include the actuarial present value of all future benefits expected to be paid with respect to each member. For an active member, this value includes a measure of both benefits already earned and future benefits to be earned. Thus, for all members, active and retired, the value extends over benefits earnable and payable for the rest of their lives. If an optional benefit is chosen, the value even extends over the lives of the surviving beneficiaries.

Exhibit 7
Actuarial Present Value of Future Benefits for
Contributing Members, Former Contributing Members, and Their Survivors

(Dollar Amounts in Millions)

	January 1, 2023	January 1, 2022
Active participants		
Service and early retirement	$ 1,222.1	$ 1,153.1
Vested termination and return of member contributions	78.7	73.6
Disability retirement	7.5	7.0
Survivors' benefits	20.7	19.8
Total	1,329.0	1,253.5
Inactive and retired participants and beneficiaries		
Service retirement	1,130.3	1,093.2
Disability retirement	6.9	6.8
Survivors' benefits	79.3	73.4
Terminated vested benefits	121.6	116.6
Total	1,338.1	1,290.0
Grand Total	2,667.1	2,543.5

5. Employer Contributions

In an active system, there will always be a difference between the actuarial present value of future benefits and the assets. This difference must be funded with future contributions. An actuarial valuation sets a schedule of future contributions that will deal with this funding in an orderly fashion.

The method used to determine the incidence of the contributions in various years is called the actuarial cost method. For this valuation, the entry age actuarial cost method has been used. Under this method, or essentially any actuarial cost method, the contributions required to meet the difference between current assets and present value of future benefits are allocated each year between two elements:

- A Normal Cost amount, which ideally is relatively stable as a percentage of salary over the years; and
- Whatever amount is left over, which is used to amortize what is called the Unfunded Actuarial Accrued Liability (UAAL).

The two items described above, Normal Cost and UAAL, are the keys to understanding the actuarial cost method.

The Normal Cost is the theoretical contribution rate that will meet the ongoing costs of a group of average new employees. Suppose that a group of new employees was covered under a separate fund from which all benefits and to which all contributions and associated investment return were paid. Under the entry age actuarial cost method, the Normal Cost contribution rate is that level percentage of pay which would be exactly right to maintain this fund on a stable basis. If experience were to follow the actuarial assumptions exactly, the fund would be completely liquidated with the last payment to the last survivor of the group.

We have determined the Normal Cost Rates separately by type of benefit for the System. We have also determined the dollar amounts corresponding to the Normal Cost Rates. These are summarized in Exhibit 8. We assume that the contributions will be paid with each pay period.

Exhibit 9 shows the development of the UAAL. Line A shows the actuarial present value of all future benefit payments for present and former members and their survivors. Line B shows the portion that is expected to be paid from future Normal Cost contributions, both employer and employee. The remainder, the AAL, is shown on Line C. Line D shows the AVA, $2,150.0 million, to be smaller than the AAL on Line C, $2,152.6 million. Consequently, the System has a UAAL.

Exhibit 10 shows that the total contribution rate, of 21.00% on Line C is 1.95% more than the total Normal Cost Rate of 19.05% on Line D. Line F shows contributions are projected to amortize the UAAL over a 0.4-year period. Line G provides the contribution rate necessary to amortize the UAAL over a 25-year period, but not lower than the current contribution rate. Lines H and I provide information on a fair-value basis.

The assumptions used in this valuation were developed in 2020 based on the System's experience in the four years 2016-2019 and will be reviewed again in 2024.

The UAAL or Funding Reserve at any date after establishment of a system is affected by any actuarial gains or losses arising when the actual experience of the system varies from the experience anticipated by the actuarial assumptions used in the valuations. To the extent actual experience differs from the assumptions used, the actual emerging costs will differ from the estimated costs. An analysis of the System's experience is discussed in Section 6, Actuarial Gains or Losses.

Exhibit 8
Normal Cost Contribution Rates as Percentages of Salary

	January 1, 2023		January 1, 2022	
	Percentage	Dollar Amount in thousands	Percentage	Dollar Amount in thousands
Service and early retirement	14.82%	$ 47,114	14.79%	$ 43,985
Vested termination and return of member contributions	2.96	9,410	2.96	8,803
Disability retirement	0.16	509	0.16	476
Survivors' benefits	0.31	986	0.32	952
Administrative Expenses	0.80	2,543	0.80	2,379
Total	19.05	60,562	19.03	56,594

Exhibit 9
Unfunded Actuarial Accrued Liability / Funding Reserve

(Dollar Amounts in Millions)

		January 1, 2023		January 1, 2022
A.	Actuarial present value of all future benefits for present and former members and their survivors (Exhibit 7)	$ 2,667.1	$	2,543.5
B.	Actuarial present value of total future normal costs for present members	514.5		477.8
C.	Actuarial Accrued Liability [A - B]	2,152.6		2,065.7
D.	Actuarial value of assets available for benefits (Exhibit 6)	2,150.0		2,043.5
E.	Funding Reserve / (Unfunded Actuarial Accrued Liability) [D - C]	(2.6)		(22.2)
F.	Funding ratio [D ÷ C]	99.9%		98.9%

Fair Value Calculations[1]

G.	Fair value of assets	$ 2,002.4	$	2,225.6
H.	Fair value funding reserve / (Unfunded Actuarial Accrued Liability) [G - C]	(150.2)		159.9
I.	Fair value funding ratio [G ÷ C]	93.0%		107.7%

1. The Retirement Board's Funding and Benefits Policy specifies that calculations based on the Fair Value of Assets should be considered as well as calculations based on the actuarial assets, which smooth gains and losses over four years.

Exhibit 10
Contribution Rate Adequacy

	January 1, 2023	January 1, 2022
A. Employer contribution rate	11.34%	11.34%
B. Member contribution rate	9.66%	9.66%
C. Total contribution rate	21.00%	21.00%
D. Less total normal cost rate (Table 5)	19.05%	19.03%
E. Excess of contribution rate over normal cost rate [C - D]	1.95%	1.97%
F. Amortization period from Valuation Date	0.4 years	4.1 years
G. 25-Year Amortization of Funding Shortfall on an AVA Basis, not lower than the current contribution rate.	21.00%	21.00%

Fair Value Calculations[1]

	January 1, 2023	January 1, 2022
H. Amortization period from Valuation Date	51.9 years	N/A [2]
I. 25-Year Amortization of Funding Shortfall on an FVA Basis, not lower than the current contribution rate.	21.97%	21.00%

 1. The Retirement Board's Funding and Benefits Policy specifies that calculations based on the Fair Value of Assets should be considered as well as calculations based on the actuarial assets, which smooth gains and losses over four years.

 2. The amortization period on a Fair Value basis in not applicable since there is no UAAL to amortize.

6. Actuarial Gains or Losses

An analysis of actuarial gains or losses is performed in conjunction with all regularly scheduled valuations.

The results of our analysis of the financial experience of the System in the four recent regular actuarial valuations are presented in Exhibit 11. Each gain or loss shown represents our estimate of how much the given type of experience caused the UAAL or Funding Reserve to change in the period since the previous actuarial valuation.

Gains and losses shown due to demographic sources are approximate. Demographic experience is analyzed in greater detail in our periodic assumption studies.

Non-recurring gains and losses in the 2020 period were from changes in the actuarial assumptions due to the experience study. Those changes were reflected in the January 1, 2021 actuarial valuation. Non-recurring gains and losses in the 2021 period were from changes in the annuity conversion rates in 2022 and beyond. Those changes were reflected in the January 1, 2022 actuarial valuation.

Exhibit 12 provides an analysis of the change in the UAAL between the prior and current valuations. It shows the AAL, AVA and the difference between the UAAL. It shows the amounts at the prior valuation and the expected changes, including the impact of the Normal Cost, interest, contributions, benefit payments, and administrative expenses. It then shows the deviation from expectations based on gains and losses to the asset values and liability amounts.

Exhibit 11
Analysis of Actuarial Gains or Losses[1]

(Dollar Amounts in Millions)

	Gain/(Loss) For Period			
	2019	2020	2021	2022
Investment Income Investment Income was greater (less) than expected. Based on actuarial value of assets.	$ 20.4	$ 12.1	$ 39.0	$ 13.8
Pay Increases Pay increases were less (greater) than expected.	(2.9)	6.5	(5.1)	(4.7)
Age & Service Retirements Members retired at older (younger) ages or with less (greater) final average pay than expected.	(12.4)	(1.3)	(1.0)	(0.6)
Disability Retirements Disability claims were less (greater) than expected.	0.1	-	0.1	(0.1)
Death-in-Service Benefits Survivor claims were less (greater) than expected.	1.1	(0.5)	-	(0.2)
Withdrawal From Employment More (Less) reserve was released by withdrawals than expected.	0.6	(1.4)	(0.8)	0.4
Death After Retirement Retirees died younger (lived longer) than expected.	(3.0)	4.4	3.6	5.9
Other Miscellaneous gains and losses resulting from data adjustments.	1.6	0.8	0.9	(0.4)
Membership Growth (Additional) liability for new members.	(2.8)	(1.2)	(1.8)	(3.0)
Total Gain or (Loss) During Period From Financial and Demographic Experience	$ 2.7	$ 19.4	$ 34.9	$ 11.1
Non-Recurring Items Changes in actuarial assumptions caused a gain (loss).	-	(63.6)	-	-
Changes in benefits caused a gain (loss).[2]	-	-	11.8	-
Composite Gain (Loss) During Period	$ 2.7	$ (44.2)	$ 46.7	$ 11.1

1. Effects related to losses are shown in parentheses. Numerical results are expressed as a decrease (increase) in the UAAL.

2. Change in annuity conversion rates in 2022 and beyond.

Exhibit 12
Analysis of Change in Unfunded Actuarial Accrued Liability

(Dollar Amounts in Millions)

	(a) Actuarial Accrued Liability	(b) Actuarial Value of Assets	(a) - (b) Unfunded Actuarial Accrued Liability
January 1, 2022 Actuarial Valuation	$ 2,065.7	$ 2,043.5	$ 22.2
Normal Cost	50.1	-	50.1
Interest on Beginning of Year Amounts	142.8	137.9	4.9
Contributions	-	63.9	(63.9)
Benefit Payments (Includes Return of Contributions)	(105.3)	(105.3)	-
Administrative Expenses	-	(2.3)	2.3
Interest on Cash Flow Amounts	(3.4)	(1.5)	(1.9)
Expected January 1, 2023 Actuarial Valuation	**2,149.9**	**2,136.2**	**13.7**
Recognized Asset Gain/(Loss)			
Gain/(Loss) from 2019-2021	-	95.9	(95.9)
Gain/(Loss) from 2022	-	(82.1)	82.1
Total Asset Gain/(Loss)	-	13.8	(13.8)
Plan Change	-	-	-
Assumptions Change	-	-	-
Liability (Gain)/Loss	2.7	-	2.7
Actual January 1, 2023 Actuarial Valuation	$ 2,152.6	$ 2,150.0	$ 2.6

7. Risk Disclosure

The purpose of this section is to identify, assess, and provide illustrations of risks that are significant to the Plan, and in some cases to the Plan's participants.

As plans mature, they accumulate larger pools of assets and liabilities. This increases the potential risk to plan funding and the finances of those who are responsible for plan funding. As shown by the Asset Volatility Ratio discussed later in this section, the System's assets are now much larger compared to payroll than in the past. The Asset Volatility Ratio example shows that because of this a 10% investment loss on assets today costs more than five times as much, when measured as a percent of payroll, than a 10% investment loss would have cost in 1976. Since pension plans make long-term promises and rely on long-term funding, it is important to consider how mature the plan is today, and how mature it may become in the future.

The results of any actuarial valuation are based on one set of assumptions. Although we believe the current assumptions for the System provide a reasonable estimate of future expectations, it is almost certain that future experience will differ from the assumptions to some extent. It is therefore important to consider the potential impacts of these potential differences between assumptions and experience when making decisions that may affect the future financial health of the Plan, or of the Plan's participants.

Identification of Risks

There are a number of factors that affect future valuation results. To the extent actual experience for these factors varies from the assumptions, this will likely cause either increases or decreases in the plan's future funding level and calculated contribution rates. Examples of factors that can have a significant impact on valuation results are:

- Investment return as this will impact the level of assets available to pay benefits
- Payroll variation as this will impact the ability to finance unfunded amounts as a percent of future pay
- Salary variation as this will impact the size of benefits members receive as a percent of final earnings
- Mortality as this will impact how long retirees receive benefits
- Service retirement as this will impact: how long retirees receive benefits, the size of retiree benefits, the amount of time to receive employer and employee contributions, and the amount of time for investment earnings to accumulate on those contributions
- Termination (members leaving active employment for reasons other than death, disability, or service retirement) as this will impact the size of those members benefits

Investment Return

Of the factors listed above, we believe the factor with the greatest potential risk is future investment returns. For this reason, we studied this assumption in multiple ways in the executive summary of this report.

In projections 1-3, we performed deterministic projections to study the impact of various investment return scenarios on the Funding Ratios and contribution rates necessary to meet the plan's obligations.

In projection 4, in order to give an idea of the potential range of future contribution rates and Funding Ratios, we display the results of a stochastic projection. This type of projection allows the assessment of the likelihood of certain events in the 1,000 scenarios modeled. The stochastic projection uses a random number generator, the System's asset allocation, and Milliman's capital market assumptions to generate a distribution of future contribution rates and Funding Ratios based on 1,000 random scenarios.

Our last disclosure about investment returns in the executive summary is a sensitivity analysis where we show the impact on the Normal Cost Rate, Actuarial Accrued Liability, and Funding Ratios of a one percent increase or decrease in assumed future investment returns.

Low-Default-Risk Obligation Measure (LDROM)

The Plan's target asset allocation reflects a balance of risk and return. Investing in asset classes with a low-default-risk is expected to reduce future investment returns and therefore increase future contributions. However, the lower risk levels would be expected to result in lower year-to-year volatility in the Actuarially Determined Total Contribution (ADC) rate and Funding Ratio. A portfolio with a lower default risk might provide more benefit security for members. Conversely, investing in asset classes with higher expected returns and volatility is expected to decrease future contributions, but would increase the year-to-year volatility of the ADC and Funding Ratio and could provide less benefit security for members.

Effective for measurement dates February 15, 2023 or later, Actuarial Standard of Practice No. 4 (ASOP 4) states that when performing a funding valuation, the actuary should calculate and disclose a low-default-risk obligation measure (LDROM) of the benefits earned or accrued under the actuarial cost method used as of the measurement date. The actuary should select a discount rate derived from low-default-risk fixed income securities. We have used the Bond Buyer General Obligation 20-Bond Municipal Bond Index. The index is a 20-year high quality AA municipal bond rate and, based on Section 3.11.c. of ASOP 4, we believe this index meets the requirements for a discount rate for the LDROM. The index was 3.72% as of December 31, 2022. Rounding this to the nearest ¼% results in a discount rate of 3.75%.

Note that the Governmental Accounting Standard Board (GASB) requires that the discount rate used for financial reporting after a pension plan has depleted its assets be based on an index such as the Bond Buyer index. If the Plan had no assets in an irrevocable trust meeting the requirements of GASB 68, the employers would reflect the entire Actuarial Accrued Liability using such a discount rate on the employers' balance sheets. The City of Tacoma will use the 3.75% discount rate derived from the Bond Buyer index for financial reporting with a December 31, 2022 measurement date for its Other Postemployment Benefits program (retiree medical benefits).

The following is a summary of the results comparing the LDROM to the Plan's current assumption.

	Bond Buyer Index*	Plan's Current Assumption
Discount Rate	3.75%	6.75%
Actuarial Accrued Liability as of December 31, 2022	$3,178.9M	$2,152.6M
Funding Ratio – Actuarial Value of Assets	67.6%	99.9%
Funding Ratio – Fair Value of Assets	63.0%	93.0%

Calculated using the same actuarial assumptions and methods that were used for this valuation, except for the discount rate.

Demographic Experience

While future investment returns will likely cause the greatest deviation from expected experience, there are many other assumptions made in an actuarial valuation. For these assumptions, differences between actual and assumed experience will also result in actuarial gains and losses. Exhibit 11 in Section 6 of this report provides a look at the impact in recent years of actual experience deviating from assumed.

Maturity Measures and Historical Information

The remainder of this section contains historical information concerning the System's Asset Volatility Ratio, Liability Volatility Ratio, and Cash Flows, as well as a 10-year projection of the System's cash flows. Additional historical information can be found in Section 8 (Supplemental Information), and Appendix D (Comparative

Schedules). Some of the historical information in Section 8 and Appendix D also provides measures of the System's maturity including breakdowns of the System's liability and membership between active and inactive members.

Asset Volatility Ratios and Liability Volatility Ratios

The magnitude of any contribution rate increase or decrease is affected by the System's maturity level. As systems mature, they accumulate larger pools of assets. Gains and losses on these larger pools of assets create more volatility in the contributions needed to fund the system.

One indicator of this potential volatility is the Asset Volatility Ratio (AVR), which is equal to the Fair Value of Assets divided by total payroll. As assets grow compared to payroll, any percentage gain or loss on those assets will be larger compared to payroll. This causes any resulting changes in required contributions from those gains or losses to also be larger when measured as a percent of payroll. Therefore, plans with a high AVR will be subject to a greater level of volatility in required contributions. The AVR is a current measure since it is based on the current level of assets and will vary from year to year.

The current AVR for TERS is 6.3. The AVR grew from 1.4 in 1976 to a high of 7.5 in 2022. The first graph in Exhibit 13 shows historical AVRs for TERS.

The following table provides an illustration of how increases in the AVR increase the volatility of contributions from asset gains and losses. A return of negative 3.25% is a 10% loss for TERS because it is 10% below the 6.75% investment return assumption. As shown in the table, if a return of negative 3.25% is not offset by future gains and the AVR is 1.4, the loss is expected to increase contributions by 0.9% of pay if amortized over 25 years and 1.2% of pay if amortized over 15 years. However, with the AVR of 6.3, the same return is expected to increase contributions by 3.8% of payroll if amortized over 25 years and 5.4% of pay if amortized over 15 years. In both cases, this assumes there is no buffer such as a reserve or an amortization period below 25 years to absorb some of the adverse experience.

Approximate eventual increases in contributions for an asset return 10% below the assumption if not offset by future gains[1]		
Asset Volatility Ratio = Assets / Payroll	25-Year Amortization	15-Year Amortization
1.4 (1976)	0.9% of payroll	1.2% of payroll
6.3 (current)	3.8% of payroll	5.4% of payroll

1. Estimate does not reflect increased value of future refunds due to increase in member contribution rates. The total increases would be slightly larger after an adjustment for higher returns of member contributions.

The graph at the top of Exhibit 13 shows how the System matured rapidly during the last 25 years of the 20th century, as represented by the increasing AVR, and more gradually since then.

Another measure of a system's maturity is the Liability Volatility Ratio (LVR), which is equal to the AAL divided by the total payroll. This ratio provides an indication of the longer-term potential for contribution volatility for any given level of investment volatility. In addition, this ratio provides an indication of the potential contribution volatility due to liability experience (gains and losses) and liability re-measurements (assumption changes). For TERS, the current LVR is 6.8.

The graph at the bottom of Exhibit 13 shows the historical LVR since 1985. It is a similar pattern to the Asset Volatility Ratio, except the increase is more gradual and the year-to-year variance is significantly less.

Exhibit 13
Asset and Liability Volatility Ratios

Asset Volatility Ratios (Fair Value of Assets ÷ Payroll)
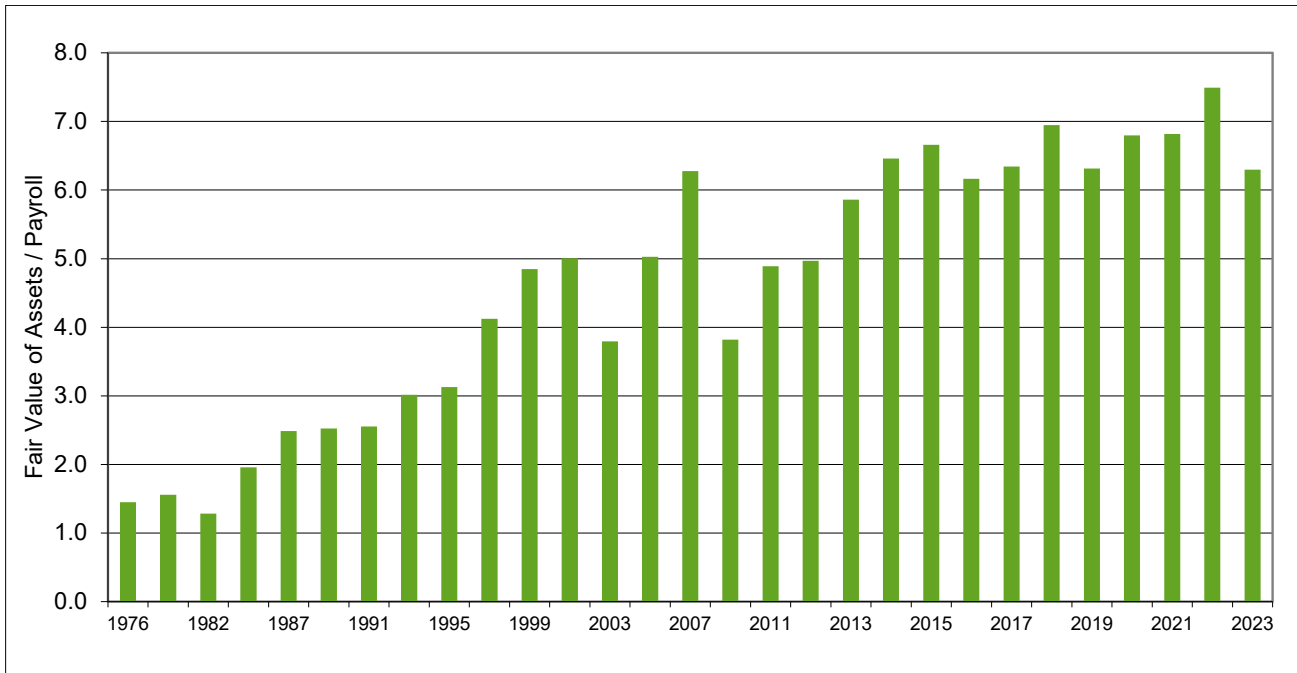
Liability Volatility Ratios (Actuarial Accrued Liability ÷ Payroll)
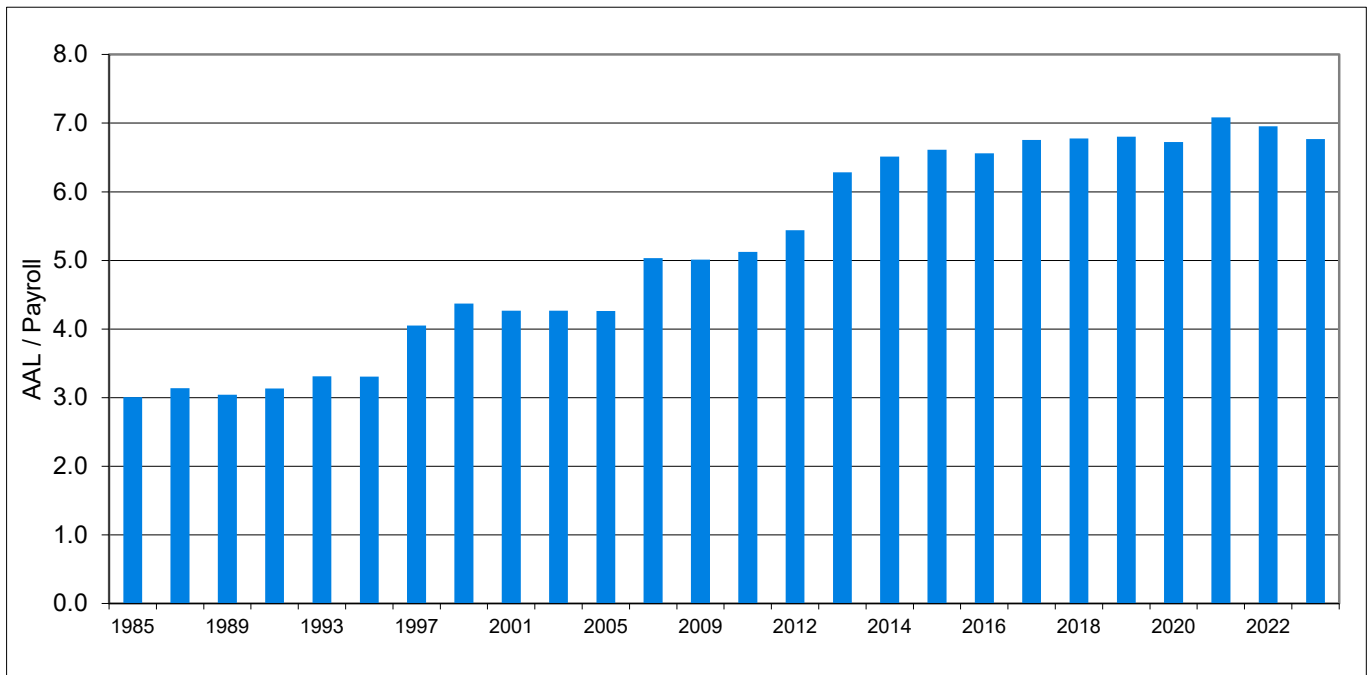
Historical and Projected Cash Flows

One way to assess future risks is to look at historical measurements. Exhibit 14 summarizes the System's historical cash flows for the last 10 years and the projected cash flows for the next 10 years. The projected cash flows are based on the actuarial assumptions as stated in Appendix A. Contributions include both employer and member contributions. The total contribution rate increased to 21.00% of pay at February 2018, consistent with the Tacoma Municipal Code. The projections assume this rate continues throughout the projection period. Graphs of Exhibit 14 appear on the following page. Additional historical information can be found in Section 8 and Appendix D.

Exhibit 14
Cash Flow History and Projections

(Dollar Amounts in Millions)

Historical Cash Flows		
Year	Contributions	Benefits & Administrative Expenses	Net Cash Flow[3]
2012	$ 43	$ 59	$ (16)
2013	43	64	(21)
2014	45	66	(22)
2015	46	70	(25)
2016	48	74	(26)
2017	49	79	(30)
2018	54	84	(30)
2019	57	91	(34)
2020	59	99	(40)
2021	61	101	(41)
2022	64	108	(44)

Projected Cash Flows		
Year	Contributions[1]	Benefits & Administrative Expenses[2]	Net Cash Flow[3]
2023	$ 67	$ 113	$ (46)
2024	69	119	(50)
2025	71	124	(53)
2026	73	131	(57)
2027	76	137	(61)
2028	78	143	(64)
2029	81	149	(68)
2030	84	156	(73)
2031	86	163	(77)
2032	89	170	(80)

1. Contributions are based on the current total contribution rate of 21.00%.
2. Administrative expenses are based on the current actuarial assumption of 0.80% of pay.
3. Due to rounding, net cash flow may not match contributions minus disbursements.

Exhibit 14
Cash Flow History (continued)
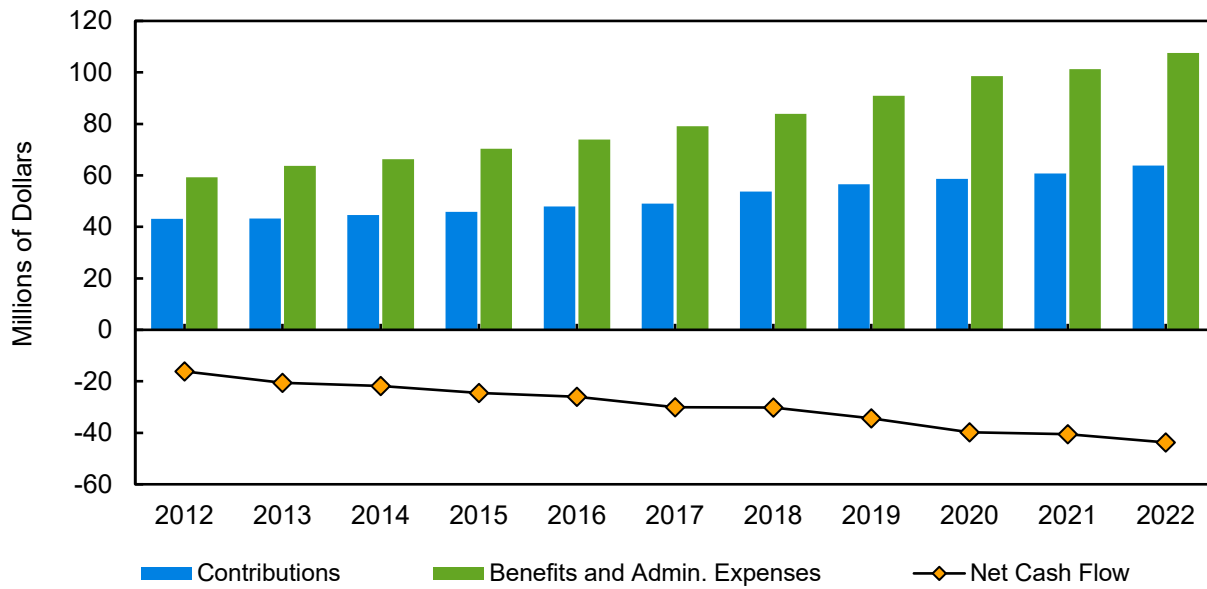
Cash Flow Projections
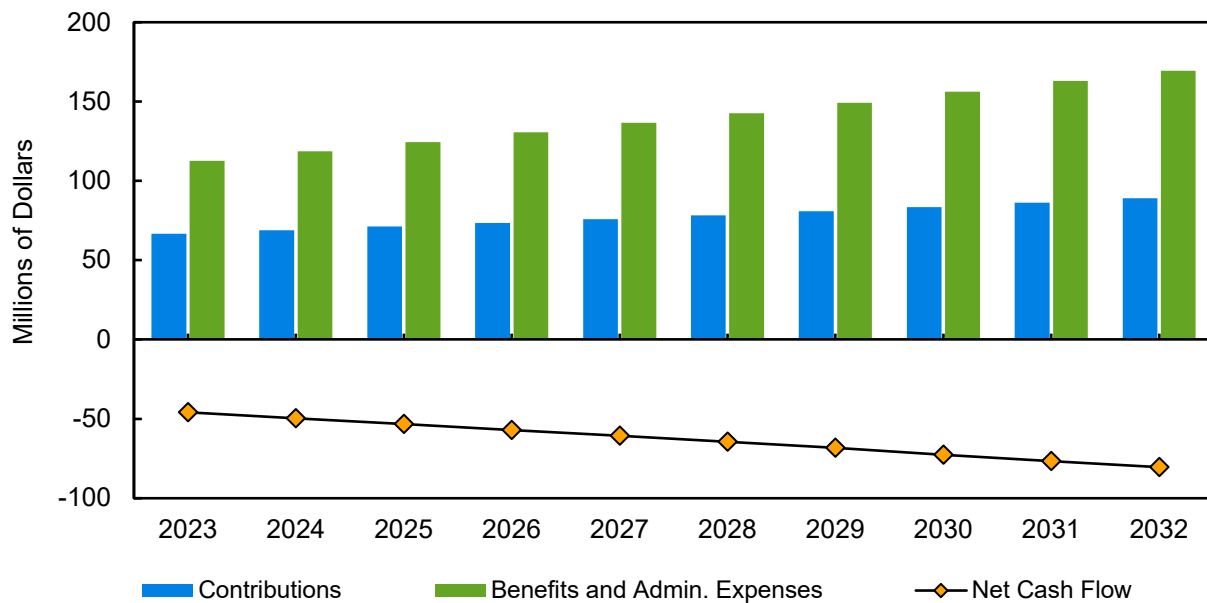
8. Supplemental Information

Historical Funding Exhibits

The four exhibits in this section provide historical funding information. Exhibit 15, the Schedule of Funding Progress, and Exhibit 16, Funding Ratios, provide a history of the System's funding based on the Actuarial Value of Assets and the Actuarial Accrued Liability. Exhibit 17, Actuarial Present Value of Accumulated Vested Plan Benefits, provides a history of the System's funding based on the Actuarial Value of Assets and the Actuarial Present Value of Accumulated Plan Benefits. Exhibit 18 is a schedule of retirees and beneficiaries added to and removed from rolls.

Exhibit 15
Schedule of Funding Progress

(Dollar Amounts in Millions)

Actuarial Valuation Date	Actuarial Value of Assets	Actuarial Accrued Liabilities (AAL) [1]	Unfunded Actuarial Accrued Liabilities (UAAL) [2]	Funded Ratio	Funding Ratio Increase (Decrease) Over Prior Valuation	Covered Payroll [3]	UAAL as a Percentage of Covered Payroll
January 1, 1997	$ 482.7	$ 477.9	$ (4.8)	101.0 %	7.9 %	$ 116.3	(4.1) %
January 1, 1998 [4]	523.8	515.7	(8.1)	101.6	0.6	116.1	(7.0)
January 1, 1999 [5]	570.7	536.9	(33.8)	106.3	4.7	122.3	(27.6)
January 1, 1999 [6]	570.7	537.6	(33.1)	106.2	(0.1)	122.3	(27.1)
January 1, 2001	700.7	605.7	(95.0)	115.7	9.5	133.4	(71.2)
January 1, 2003	740.1	686.8	(53.3)	107.8	(7.9)	154.2	(34.6)
January 1, 2005	807.3	754.3	(53.0)	107.0	(0.8)	172.5	(30.7)
January 1, 2007	1,021.3	895.8	(125.5)	114.0	7.0	175.0	(71.7)
January 1, 2009	1,097.3	1,002.3	(95.0)	109.5	(4.5)	197.4	(48.1)
January 1, 2011	1,074.8	1,132.9	58.1	94.9	(14.6)	219.6	26.5
January 1, 2012	1,068.3	1,185.5	117.2	90.1	(4.8)	219.4	53.4
January 1, 2013	1,187.1	1,306.6	119.5	90.9	0.8	210.6	56.7
January 1, 2014	1,297.0	1,400.0	103.0	92.6	1.7	213.8	48.2
January 1, 2015	1,402.7	1,468.2	65.5	95.5	2.9	221.3	29.6
January 1, 2016	1,501.7	1,542.2	40.5	97.4	1.9	227.4	17.8
January 1, 2017	1,585.0	1,648.1	63.1	96.2	(1.2)	236.4	26.7
January 1, 2018	1,667.0	1,680.7	13.7	99.2	3.0	241.6	5.7
January 1, 2019	1,713.9	1,761.7	47.8	97.3	(1.9)	252.8	18.9
January 1, 2020	1,818.7	1,856.0	37.3	98.0	0.7	266.7	14.0
January 1, 2021	1,916.9	1,991.0	74.1	96.3	(1.7)	273.8	27.1
January 1, 2022	2,043.5	2,065.7	22.2	98.9	2.6	285.1	7.8
January 1, 2023	2,150.0	2,152.6	2.6	99.9	1.0	299.8	0.9

1. Actuarial Present Value of Benefits less Actuarial Present Value of Future Normal Costs based on Entry Age Actuarial Cost Method.
2. Actuarial accrued liabilities less Actuarial Value of Assets.
3. Covered Payroll includes compensation paid to all active employees on which contributions were made in the year preceding the valuation date.
4. A special actuarial valuation was performed as of January 1, 1998.
5. Results of January 1, 1999 Actuarial Valuation.
6. January 1, 1999 results adjusted for inclusion of benefit percentage in portability, removal of overtime contributions and removal of 90-day waiting period.

Exhibit 16
Funding Ratios

(Dollar Amounts in Millions)

| Actuarial Valuation Date[1] | Actuarial Accrued Liabilities for | | | | Actuarial Value of Assets | Portion of Actuarial Accrued Liabilities Covered by Assets | | | |
	A Active Member Contribution	B Inactives, Retirees and Beneficiaries	C Active Members (Employer-Financed Portion)	D Total		A	B	C	D
January 1, 1997	$ 136.3	$ 184.8	$ 156.8	$ 477.9	$ 482.7	100.0 %	100.0 %	100.0 %	101.0 %
January 1, 1998	133.5	252.5	129.7	515.7	523.8	100.0	100.0	100.0	101.6
January 1, 1999[2]	138.8	253.7	144.4	536.9	570.7	100.0	100.0	100.0	106.3
January 1, 1999[3]	138.8	253.7	145.1	537.6	570.7	100.0	100.0	100.0	106.2
January 1, 2001	165.0	268.2	172.5	605.7	700.7	100.0	100.0	100.0	115.7
January 1, 2003	186.1	296.1	204.6	686.8	740.1	100.0	100.0	100.0	107.8
January 1, 2005	204.2	325.4	224.7	754.3	807.3	100.0	100.0	100.0	107.0
January 1, 2007	194.1	427.2	274.5	895.8	1,021.3	100.0	100.0	100.0	114.0
January 1, 2009	207.1	497.6	297.6	1,002.3	1,097.3	100.0	100.0	100.0	109.5
January 1, 2011	236.4	569.8	326.7	1,132.9	1,074.8	100.0	100.0	82.2	94.9
January 1, 2012	246.7	612.2	326.6	1,185.5	1,068.3	100.0	100.0	64.1	90.1
January 1, 2013	240.7	734.2	331.7	1,306.6	1,187.1	100.0	100.0	64.0	90.9
January 1, 2014	261.4	768.3	370.3	1,400.0	1,297.0	100.0	100.0	72.2	92.6
January 1, 2015	272.6	813.6	382.0	1,468.2	1,402.7	100.0	100.0	82.9	95.5
January 1, 2016	283.4	863.2	395.6	1,542.2	1,501.7	100.0	100.0	89.8	97.4
January 1, 2017	291.8	936.9	419.4	1,648.1	1,585.0	100.0	100.0	85.0	96.2
January 1, 2018	297.1	993.8	389.8	1,680.7	1,667.0	100.0	100.0	96.5	99.2
January 1, 2019	302.4	1,068.4	390.9	1,761.7	1,713.9	100.0	100.0	87.8	97.3
January 1, 2020	293.7	1,176.9	385.4	1,856.0	1,818.7	100.0	100.0	90.3	98.0
January 1, 2021	312.3	1,246.0	432.7	1,991.0	1,916.9	100.0	100.0	82.9	96.3
January 1, 2022	329.2	1,290.0	446.5	2,065.7	2,043.5	100.0	100.0	95.0	98.9
January 1, 2023	344.7	1,338.1	469.8	2,152.6	2,150.0	100.0	100.0	99.4	99.9

1. See Exhibit D.5 for significant changes affecting the valuation results.
2. Results of January 1, 1999 Actuarial Valuation.
3. January 1, 1999 results adjusted for inclusion of benefit percentage in portability, removal of overtime contributions and removal of 90-day waiting period.

This work product was prepared solely for the Tacoma Employees' Retirement System for the purposes described herein and may not be appropriate to use for other purposes. Milliman does not intend to benefit and assumes no duty or liability to other parties who receive this work. Milliman recommends that third parties be aided by their own actuary or other qualified professional when reviewing the Milliman work product.

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Exhibit 17
Actuarial Present Value of Accumulated Vested Plan Benefits

(Dollar Amounts in Millions)

Actuarial Valuation Date [1]	Retired Members	Inactive Vested	Active Members		Total	Actuarial Value of Assets	Portion of Accumulated Vested Plan Benefits Covered by Actuarial Assets
			Member Contributions	Employer-Financed Portion			
January 1, 1997	$ 179.1	$ 5.7	$ 136.3	$ 109.6	$ 430.7	$ 482.7	112.1 %
January 1, 1998	246.5	6.0	133.5	93.2	479.2	523.8	109.3
January 1, 1999[2]	244.3	9.4	138.8	112.1	504.6	570.7	113.1
January 1, 1999[3]	244.3	9.4	138.8	115.1	507.6	570.7	112.4
January 1, 2001	250.3	17.8	165.0	123.0	556.1	700.7	126.0
January 1, 2003	274.8	21.3	186.1	143.1	625.3	740.1	118.4
January 1, 2005	303.0	22.4	204.2	170.6	700.2	807.3	115.3
January 1, 2007	377.6	49.6	194.1	213.4	834.7	1,021.3	122.4
January 1, 2009	438.5	59.1	207.1	226.9	931.6	1,097.3	117.8
January 1, 2011	500.0	69.8	236.4	236.9	1,043.1	1,074.8	103.0
January 1, 2012	538.1	74.1	246.7	239.0	1,097.9	1,068.3	97.3
January 1, 2013	648.7	85.5	240.7	256.0	1,230.9	1,187.1	96.4
January 1, 2014	677.9	90.4	261.4	299.9	1,329.6	1,297.0	97.5
January 1, 2015	717.2	96.4	272.6	307.8	1,394.0	1,402.7	100.6
January 1, 2016	763.4	99.8	283.4	314.4	1,461.0	1,501.7	102.8
January 1, 2017	835.6	101.3	291.8	334.5	1,563.2	1,585.0	101.4
January 1, 2018	897.0	96.8	297.1	362.8	1,653.7	1,667.0	100.8
January 1, 2019	964.5	103.9	302.4	360.2	1,731.0	1,713.9	99.0
January 1, 2020	1,078.1	98.8	293.7	348.2	1,818.8	1,818.7	100.0
January 1, 2021	1,134.0	112.0	312.3	393.6	1,951.9	1,916.9	98.2
January 1, 2022	1,173.4	116.6	329.2	405.5	2,024.7	2,043.5	100.9
January 1, 2023	1,216.5	121.6	344.7	426.5	2,109.3	2,150.0	101.9

1. See Exhibit D.5 for significant changes affecting the valuation results.
2. Results of January 1, 1999 Actuarial Valuation.
3. January 1, 1999 results adjusted for inclusion of benefit percentage in portability, removal of overtime contributions and removal of 90-day waiting period.

Exhibit 18
Schedule of Retirees and Beneficiaries Added to and Removed from Rolls

Valuation Date January 1	Added to Rolls		Removed from Rolls		Rolls		Percent Increase in Annual Allowances	Average Annual Allowance	Percent Increase in Average Annual Allowances
	No.	Annual Allowances[1]	No.	Annual Allowances	No.	Annual Allowances			
1993					1,439	$ 14,868,000	5.5%	$ 10,332	5.0%
1995	128	$ 2,430,000	129	$ 929,000	1,438	16,369,000	4.9	11,383	5.0
1997	116	2,677,000	101	939,000	1,453	18,107,000	5.2	12,462	4.6
1999	269	6,700,000	100	943,000	1,622	23,864,000	14.8	14,713	8.7
2001	74	2,533,000	114	1,242,000	1,582	25,156,000	2.7	15,901	4.0
2003	133	4,057,000	116	1,535,000	1,599	27,677,000	4.9	17,309	4.3
2005	220	5,714,000	173	2,220,000	1,646	31,171,000	6.1	18,937	4.6
2007	236	7,271,000	148	1,964,000	1,734	36,478,000	8.2	21,037	5.4
2009	245	7,952,000	160	2,575,000	1,819	41,855,000	7.1	23,010	4.6
2011	233	8,061,000	158	2,473,000	1,894	47,443,000	6.5	25,049	4.3
2012	135	5,172,000	79	1,558,000	1,950	51,057,000	7.6	26,183	4.5
2013	227	8,224,000	71	1,461,000	2,106	57,820,000	13.2	27,455	4.9
2014	97	3,614,000	84	1,621,000	2,119	59,813,000	3.4	28,227	2.8
2015	136	5,437,000	88	1,758,000	2,167	63,492,000	6.2	29,300	3.8
2016	151	6,080,000	84	1,933,000	2,234	67,639,000	6.5	30,277	3.3
2017	156	6,010,000	87	2,121,000	2,303	71,528,000	5.7	31,059	2.6
2018	181	7,628,000	88	2,297,000	2,396	76,859,000	7.5	32,078	3.3
2019	166	7,706,000	88	2,101,000	2,474	82,464,000	7.3	33,332	3.9
2020	211	10,936,000	68	1,552,000	2,617	91,848,000	11.4	35,097	5.3
2021	126	5,698,000	90	2,618,000	2,653	94,928,000	3.4	35,781	1.9
2022	136	6,753,000	94	2,648,000	2,695	99,033,000	4.3	36,747	2.7
2023	170	7,359,000	100	2,805,000	2,765	103,587,000	4.6	37,464	2.0

1. *Includes postretirement increases.*

Note:
The numbers added to rolls and removed from rolls were for two-year periods for valuations dated 2011 and earlier, but for one-year periods for valuations dated after 2011.

Appendix A   Actuarial Procedures and Assumptions

This section of the actuarial valuation report describes the actuarial procedures and assumptions used in this valuation.

The economic and non-economic assumptions were changed for the January 1, 2021 valuation. The changes in assumptions were discussed and approved by the Board in 2020 based on the System's experience from 2016 through 2019.

The actuarial assumptions used in the valuation are intended to estimate the future experience of the members of the System and of the System itself in areas that affect the projected benefit flow and anticipated investment earnings. Any variations in future experience from that expected from these assumptions will result in corresponding changes in the estimated costs of the System's benefits.

Exhibit A.2 presents expected annual rates of salary increases. The other exhibits in this section give probabilities of decrement. Decrements are assumed to occur mid-year, except that 100% retirement is assumed to occur at the beginning of the year.

Actuarial Cost Method

The actuarial valuation was prepared using the entry age actuarial cost method. This is an immediate gain actuarial cost method. Under this method, the actuarial present value of the projected benefits of each individual included in the valuation is allocated as a level percentage of the individual's projected compensation between entry age and assumed exit. The portion of this actuarial present value allocated to a valuation year is called the Normal Cost. The portion of this actuarial present value not provided for at a valuation date by the sum of (a) the actuarial value of the assets and (b) the Actuarial Present Value of future Normal Costs is called the Unfunded Actuarial Accrued Liability (UAAL). The UAAL is amortized as a level percentage of the projected salaries of present and future members of the System.

The Normal Cost for the valuation year was calculated separately for each individual, based on his or her age at entry into the System. The individual Normal Costs were then aggregated and divided by the total current compensation of the individuals included in the valuation to determine the Normal Cost Rate as a percentage of compensation (adopted 1/1/1976).

Records and Data

The data used in the valuation consist of financial information and records of age, service, and income of contributing members, former contributing members, and their survivors. All the data was supplied by the System and is accepted for valuation purposes without audit (adopted 1/1/1976).

Replacement of Terminated Members

The ages at entry and distribution by sex of future members are assumed to average the same as those of the present members they replace. If the number of contributing members should increase, it is further assumed that the average entry age of the larger group will be the same, from an actuarial standpoint, as that of the present group. Under these assumptions, the Normal Cost Rates for contributing members will not vary with the termination of present members (adopted 1/1/1976).

Change in Membership

No change in the membership of the System is assumed (adopted 1/1/1985).

Employer Contributions

The Tacoma Municipal Code specifies a total employer contribution rate of 11.34% of members' salaries in 2018 and beyond.

Administrative Expenses

The annual contribution assumed to be necessary to meet administrative expenses of the System is 0.80% of members' salaries. This figure is included in the calculation of the Normal Cost Rate (adopted 1/1/2017).

Valuation of Assets

Assets are valued based on their fair value, with a four-year smoothing of all fair value gains and losses. The expected return is determined for each year based on the beginning of year fair value and actual cash flows during the year. Any difference between the expected fair value return and the actual fair value return is recognized evenly over a period of four years. (The method used to value assets was adopted 1/1/1997).

Investment Earnings

The annual rate of investment earnings based on the actuarial value of the assets of the System is assumed to be 6.75% per year, compounded annually and net of investment expenses (adopted 1/1/2021).

Investment Expenses

It is assumed that future investment expenses will be funded by increased investment return of 0.35% on all assets of the fund (adopted 1/1/2009). Note that the investment earnings assumption above is net of investment expenses.

Postretirement Benefit Increases

It is assumed that the Consumer Price Index will continue to increase at a rate of 2.50% per year; thus, retirement allowances are assumed to increase at a rate of 2.125% per year plus an additional amount to bring the members' indexed benefits to at least 50% of original purchasing power as provided by the System (adopted 1/1/2021).

Future Salaries

Exhibit A.2 shows a portion of the scale of relative salary values, which is used to estimate future salaries for the purpose of the valuation. In addition to increases in salary due to promotion and longevity, this scale includes an annual rate of increase in the wage growth assumption of 3.25% (adopted 1/1/2021). Salaries are assumed to increase at year-end.

Service Retirement

Exhibit A.3 shows the assumed annual rates of retirement among members eligible for service retirement or reduced retirement (adopted 1/1/2021).

Disability

The rates of disability used in this valuation are illustrated in Exhibit A.4 (adopted 1/1/2021). The rates are for members with five or more years of service. Duty disabilities that occur for members with less than five years of service are recognized as they occur. No specific provision is made for these benefits, as none have occurred during the past 10 years.

Mortality

The mortality rates used in this valuation are illustrated in Exhibit A.5.

Contributing Members (prior to termination)	105% of the Male and 100% of the Female PubG-2010 Amount-Weighted Employee Mortality Tables, projected with a unisex table based on Social Security Administration data from the most recent 60 years available (1957-2017) (adopted 1/1/2021).
Inactive Members, Retired Members and Beneficiaries	105% of the Male and 100% of the Female PubG-2010 Amount-Weighted Healthy Retiree Mortality Tables, projected with a unisex table based on Social Security Administration data from the most recent 60 years available (1957-2017) (adopted 1/1/2021).
Disabled Members	105% of the Male and 100% of the Female PubG-2010 Amount-Weighted Disabled Retiree Mortality Tables, projected with a unisex table based on Social Security Administration data from the most recent 60 years available (1957-2017) (adopted 1/1/2021).

Other Terminations of Employment

The rates of assumed future withdrawal from active service for reasons other than death, disability, or service retirement are shown for representative ages in Exhibit A.6 (adopted 1/1/2021).

Vesting

We assume all members who terminate with less than five years of service withdraw their accumulated contributions. For members who terminate with five or more years of service, the current valuation assumption is that the member will take the benefit with the greatest financial value, i.e., the greatest of (1) 1.5 times the member's accumulated normal contributions with interest, (2) the deferred vested benefit at age 60 based on final average pay, or (3) the member contribution formula. Therefore, based on the valuation methods, we do not apply a specific probability to the event that vested members will leave their contributions in the System.

Interest on Member Contributions

A portion of employee contributions into the retirement fund is credited with interest at a specified rate set by the Retirement Board. That portion is equal to all contributions made before February 1, 2009 and contributions made up to 6.44% of pay after February 1, 2009. Interest on that portion of member contributions is assumed to accrue at a rate of 1.5% per quarter, compounded quarterly. This is equivalent to 6.136% per annum, compounded annually (adopted 1/1/1979).

Portability

The estimated cost of portability with other public retirement systems was included in this valuation. The available data to measure the costs of portability is small. As data on portability retirements continues to be collected, more accurate measurements will be possible in the future. For now, we are assuming:

- A 2% increase to the early retirement liabilities for actives when compared to what the liabilities would be without portability.
- An 13% increase to the deferred vested decrement for actives when compared to what the liabilities would be without portability.
- An 13% increase to the liabilities for vested terminated members when compared to what the liabilities would be without portability.

(The above assumptions were adopted 1/1/2021.)

Probability of Eligible Survivors for Death Benefits of Contributing Members

For members not currently in pay status, all members are assumed to have eligible survivors (spouses or qualified domestic partners). Survivors are assumed to be two years younger than male members and one year older than female members. Survivors are assumed to be of the opposite sex as the member (adopted 1/1/2021).

Exhibit A.1
Summary of Valuation Assumptions

(January 1, 2023)

Economic Assumptions - Annual Rates of Growth

A.	Wage inflation	3.25%
B.	Investment return	6.75%
C.	Membership increase	0.00%
D.	Benefits (postretirement)	2.125%
E.	Member contribution accounts	6.136%
F.	Price inflation	2.50%

Non-economic Assumptions

A.	Salary increases due to promotion and longevity	Exhibit A.2
B.	Service retirement	Exhibit A.3
C.	Disability	Exhibit A.4
D.	Mortality among inactive members, service retired members and beneficiaries 105% of the Male and 100% of the Female PubG-2010 Amount-Weighted Retiree Mortality Tables, projected with a unisex table based on Social Security Administration data from the most recent 60 years available (1957-2017).	Exhibit A.5
E.	Mortality among disabled members 105% of the Male and 100% of the Female PubG-2010 Amount-Weighted Disabled Retiree Mortality Tables, projected with a unisex table based on Social Security Administration data from the most recent 60 years available (1957-2017).	Exhibit A.5
F.	Mortality among contributing members (prior to termination) 105% of the Male and 100% of the Female PubG-2010 Amount-Weighted Employee Mortality Tables, projected with a unisex table based on Social Security Administration data from the most recent 60 years available (1957-2017).	Exhibit A.6
G.	Other terminations of employment	Exhibit A.7

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Exhibit A.2
Future Salaries

Years of Service	Annual Rate of Increase	
	Promotion and Longevity	Total[1]
1	4.75%	8.15%
2	4.00	7.38
3	3.50	6.86
4	2.75	6.09
5	2.25	5.57
6	1.90	5.21
7	1.70	5.01
8	1.40	4.70
9	1.25	4.54
10	1.10	4.39
11	0.95	4.23
12	0.80	4.08
13	0.75	4.02
14	0.70	3.97
15	0.65	3.92
16	0.60	3.87
17	0.55	3.82
18	0.50	3.77
19	0.47	3.74
20	0.44	3.70
21	0.41	3.67
22	0.38	3.64
23	0.35	3.61
24	0.33	3.59
25	0.31	3.57
26	0.29	3.55
27	0.27	3.53
28 and over	0.25	3.51

1. Including a 3.25% general wage increase assumption.

Exhibit A.3
Service Retirement

	Males		Females	
Age	Eligible for Reduced Benefits	Eligible for Full Benefits	Eligible for Reduced Benefits	Eligible for Full Benefits
45 or younger	1.0%	12.0%	2.0%	10.0%
46	1.0	12.0	2.0	10.0
47	1.0	12.0	2.0	10.0
48	1.0	12.0	2.0	10.0
49	1.5	12.0	2.5	10.0
50	2.0	12.0	3.5	10.0
51	2.0	12.0	3.5	10.0
52	2.5	12.0	3.5	10.0
53	2.5	12.0	3.5	10.0
54	2.5	12.0	3.5	10.0
55	2.5	12.0	5.0	10.0
56	2.5	12.0	5.0	10.0
57	2.5	12.0	5.0	10.0
58	2.5	12.0	5.0	10.0
59	2.5	12.0	5.0	10.0
60		13.5		12.0
61		13.5		14.0
62		18.0		14.0
63		18.0		14.0
64		20.0		14.0
65		26.0		24.0
66		26.0		24.0
67		26.0		24.0
68		26.0		24.0
69		26.0		24.0
70 or older		100.0		100.0

Exhibit A.4
Disability

Annual Probabilities

Age	Males and Females
22	.01%
27	.01
32	.03
37	.03
42	.03
47	.06
52	.08
57	.09

Exhibit A.5
Post-Commencement Mortality

Annual Probabilities

Age	Inactive Members, Retired Members and Beneficiaries		Disabled Members		Projection Scale[1]
	Males	Females	Males	Females	Males and Females, Healthy and Disabled
50	0.31%	0.22%	1.69%	1.48%	1.10%
51	0.34	0.23	1.80	1.54	1.11
52	0.36	0.25	1.91	1.59	1.10
53	0.39	0.26	2.02	1.64	1.09
54	0.42	0.27	2.12	1.69	1.07
55	0.45	0.29	2.22	1.74	1.06
56	0.49	0.30	2.31	1.79	1.05
57	0.52	0.32	2.39	1.83	1.05
58	0.56	0.34	2.47	1.87	1.07
59	0.60	0.36	2.55	1.91	1.09
60	0.65	0.38	2.63	1.96	1.11
61	0.69	0.42	2.71	2.00	1.13
62	0.75	0.45	2.81	2.05	1.16
63	0.81	0.50	2.92	2.11	1.19
64	0.88	0.55	3.05	2.18	1.22
65	0.96	0.61	3.20	2.26	1.24
66	1.05	0.68	3.35	2.35	1.26
67	1.16	0.76	3.52	2.45	1.27
68	1.29	0.85	3.70	2.57	1.26
69	1.44	0.95	3.89	2.71	1.25
70	1.60	1.06	4.10	2.86	1.23
71	1.79	1.19	4.32	3.04	1.22
72	2.00	1.34	4.56	3.24	1.20
73	2.24	1.50	4.83	3.46	1.19
74	2.50	1.68	5.12	3.72	1.17
75	2.80	1.88	5.45	4.00	1.15
76	3.14	2.11	5.81	4.32	1.12
77	3.53	2.37	6.22	4.68	1.10
78	3.96	2.66	6.66	5.08	1.09
79	4.46	2.99	7.16	5.52	1.08
80	5.01	3.36	7.72	6.01	1.07
81	5.64	3.79	8.33	6.55	1.04
82	6.35	4.28	8.99	7.15	1.00
83	7.15	4.83	9.72	7.81	0.95
84	8.04	5.47	10.51	8.54	0.90
85	9.02	6.21	11.36	9.33	0.84
86	10.10	7.04	12.26	10.16	0.78
87	11.27	7.99	13.24	11.01	0.73
88	12.54	9.05	14.28	11.88	0.67
89	13.92	10.22	15.60	12.76	0.62
90	15.41	11.49	17.07	13.67	0.57

1. Projection Scale is based on Social Security Administration data from 1957-2017. The projection scale is applied to the annual probabilities listed above. The probabilities above reflect the probabilities in 2010. Therefore, the year 2011 is the first year the improvement scale is applied.

Exhibit A.6
Pre-Commencement Mortality

Annual Probabilities

| Age | Contributing Members | | Projection Scale[1] |
	Males	Females	Males and Females
20	0.04%	0.01%	0.81%
21	0.04	0.01	0.71
22	0.03	0.01	0.62
23	0.03	0.01	0.54
24	0.03	0.01	0.46
25	0.03	0.01	0.37
26	0.03	0.01	0.30
27	0.03	0.01	0.25
28	0.03	0.01	0.23
29	0.04	0.01	0.24
30	0.04	0.02	0.27
31	0.04	0.02	0.30
32	0.04	0.02	0.33
33	0.04	0.02	0.37
34	0.05	0.02	0.41
35	0.05	0.02	0.45
36	0.05	0.03	0.50
37	0.06	0.03	0.56
38	0.06	0.03	0.64
39	0.06	0.03	0.72
40	0.07	0.04	0.81
41	0.07	0.04	0.88
42	0.08	0.04	0.93
43	0.09	0.05	0.97
44	0.09	0.05	1.00
45	0.10	0.06	1.02
46	0.11	0.06	1.04
47	0.12	0.07	1.06
48	0.13	0.07	1.07
49	0.14	0.08	1.08
50	0.16	0.08	1.10
51	0.17	0.09	1.11
52	0.18	0.10	1.10
53	0.20	0.11	1.09
54	0.21	0.11	1.07
55	0.23	0.12	1.06
56	0.25	0.13	1.05
57	0.27	0.14	1.05
58	0.29	0.16	1.07
59	0.31	0.17	1.09
60	0.34	0.19	1.11

1. Projection Scale is based on Social Security Administration data from 1957-2017.

Exhibit A.7
Other Terminations of Employment
Among Members Not Eligible to Retire

Annual Probabilities

Years of Service	Males	Females
0 to 1	20.0%	20.0%
1 to 2	8.0	10.0
2 to 3	7.0	10.0
3 to 4	4.5	9.0
4 to 5	4.0	8.0
5 to 6	3.5	7.0
6 to 7	3.5	6.0
7 to 8	3.0	5.0
8 to 9	2.8	4.8
9 to 10	2.6	4.6
10 to 11	2.4	4.4
11 to 12	2.2	4.2
12 to 13	2.0	4.0
13 to 14	1.9	3.7
14 to 15	1.8	3.4
15 to 16	1.7	3.1
16 to 17	1.6	2.8
17 to 18	1.5	2.5
18 to 19	1.5	2.3
19 to 20	1.5	2.1
20 to 21	1.5	1.9
21 to 22	1.5	1.8
22 or more	1.5	1.5

Appendix B   Provisions of Governing Law

All actuarial calculations are based upon our understanding of the Tacoma Employees' Retirement System, Chapter 1.30 of the Tacoma City Code. The benefit and contribution provisions of this law are summarized below for reference purposes, along with corresponding references to the City code. This summary encompasses the major provisions of the System. It does not attempt to cover all the detailed provisions.

Effective Date

The effective date of the Retirement System was January 1, 1941.

(Section 1.30.280)

Members' Mandatory Contribution Rate

The members' mandatory contribution rate is currently 9.66% for 2023.

(Sections 1.30.340 and 1.30.350)

City Contribution Rate

The City contribution rate is the amount which is determined by actuarial investigation to be necessary to fund membership service, prior service, and basic service pensions on an actuarially sound basis. It has been established at 11.34% of salary for 2023.

(Sections 1.30.360 and 1.30.665)

Normal Accumulated Contributions

An employee's normal accumulated contributions are based on contributions compounded quarterly at 6.00%. Effective February 1, 2009, the accumulated contributions used in determining benefits changed. The outline below specifies which contribution amounts are used in benefit calculations.

A = accumulated contributions earned up until Feb. 1, 2009

B = accumulated contributions based on 6.44% of pay starting Feb. 1, 2009 and running into the foreseeable future

C = accumulated contributions based on the excess of the normal rate (currently 9.66%) over 6.44% of pay

I = accumulated interest on only A and B

1. If a member terminates employment, but does not have five years of service and requests a refund of contributions:

- The member will be entitled to a payment of (A + B + C + I)

2. If a member terminates employment, has five years or more of service, and requests a refund of contributions:

- The member will be entitled to a payment of:

    C + 1.5 x (A + B + I)

3. The 200% of employee contributions with interest retirement benefit will be based on (A + B + I).

4. The 10-year death benefit will be based on 200% of (A + B + I).

5. The contribution amount that the reduction for Benefit Options A and B will be based on is (A + B + C + I).

Overtime Contributions

Effective January 1, 2000, neither member nor City contributions are collected on overtime pay. Prior overtime contributions are eligible for a 50% employer match at time of either termination or retirement.

Contributions are also not collected on compensation received by members at the time of retirement or termination/separation for accumulated sick leave, vacation leave, and personal time.

(Sections 1.30.340 and 1.30.550)

Service Retirement

Eligibility	1. 30 years of service; or
	2. Age 60; or
	3. Age 55 and 10 years of service; or
	4. Age 40 and 20 years of service.
Normal Form	Straight life benefit.
Optional Forms	Actuarial equivalent according to the mortality and interest basis adopted by the Retirement Board for such purposes.
Amount of Allowance	The total monthly allowance is the product of the following items:
	1. Total years of service;
	2. Average final compensation*; and
	3. A percentage determined as follows:

Age	Creditable Service												
	30	29	28	27	26	25	24	23	22	21	20	19-10	9-1
40							0.759	0.698	0.642	0.591	0.544	N/A	N/A
41						0.897	0.825	0.759	0.698	0.642	0.591	N/A	N/A
42					1.060	0.975	0.897	0.825	0.759	0.698	0.642	N/A	N/A
43				1.252	1.152	1.060	0.975	0.897	0.825	0.759	0.698	N/A	N/A
44			1.417	1.332	1.252	1.152	1.060	0.975	0.897	0.825	0.759	N/A	N/A
45		1.603	1.507	1.417	1.332	1.252	1.152	1.060	0.975	0.897	0.825	N/A	N/A
46	2.000	1.706	1.603	1.507	1.417	1.332	1.252	1.152	1.060	0.975	0.897	N/A	N/A
47	2.000	1.815	1.706	1.603	1.507	1.417	1.332	1.252	1.152	1.060	0.975	N/A	N/A
48	2.000	1.871	1.815	1.706	1.603	1.507	1.417	1.332	1.252	1.152	1.060	N/A	N/A
49	2.000	1.929	1.871	1.815	1.706	1.603	1.507	1.417	1.332	1.252	1.152	N/A	N/A
50	2.000	1.964	1.929	1.871	1.815	1.706	1.603	1.507	1.417	1.332	1.252	N/A	N/A
51	2.000	2.000	1.964	1.929	1.871	1.815	1.706	1.603	1.507	1.417	1.332	N/A	N/A
52	2.000	2.000	2.000	1.964	1.929	1.871	1.815	1.706	1.603	1.507	1.417	N/A	N/A
53	2.000	2.000	2.000	2.000	1.964	1.929	1.871	1.815	1.706	1.603	1.507	N/A	N/A
54	2.000	2.000	2.000	2.000	2.000	1.964	1.929	1.871	1.815	1.706	1.603	N/A	N/A
55	2.000	2.000	2.000	2.000	2.000	2.000	1.964	1.929	1.871	1.815	1.706	1.706	N/A
56	2.000	2.000	2.000	2.000	2.000	2.000	2.000	1.964	1.929	1.871	1.815	1.815	N/A
57	2.000	2.000	2.000	2.000	2.000	2.000	2.000	2.000	1.964	1.929	1.871	1.871	N/A
58	2.000	2.000	2.000	2.000	2.000	2.000	2.000	2.000	2.000	1.964	1.929	1.929	N/A
59	2.000	2.000	2.000	2.000	2.000	2.000	2.000	2.000	2.000	2.000	1.964	1.964	N/A
60	2.000	2.000	2.000	2.000	2.000	2.000	2.000	2.000	2.000	2.000	2.000	2.000	2.000

In the event a member's age plus years of credited service equals 80 or more, the percentage amount is 2.00%.

* *Average final compensation is based on greatest compensation during any consecutive 24-month period (Section 1.30.150).*

Maximum Years of Membership Service	Effective January 1, 1976, any member with 30 or more years of membership service shall receive no further membership service credit.
Minimum Benefit Based on Member Contributions	The monthly retirement allowance for members retiring from City service on and after January 1, 1997 will not be less than the actuarial equivalent of 200% of the member's accumulated normal contributions. Note that the factors used to determine the actuarial equivalence changed effective January 1, 2022. Going forward, the factors will be updated every four years starting January 1, 2022 to be in line with the assumptions adopted in the corresponding experience study.

(Sections 1.30.570, 1.30.580, and 1.30.660)

Disability Retirement

Service Requirements	Five years of service credited within the 10 years preceding disability retirement. If disabled while on the job, there is no service requirement.
Normal Form	Modified cash refund annuity.
Optional Forms	Actuarial equivalent according to the mortality and interest basis adopted by the Retirement Board for such purposes.
Amount of Allowance	The total monthly disability allowance is the product of the following items:

1. Total years of service that could have been earned to age 65;
2. Average final compensation; and
3. 1.5%.

The maximum disability retirement allowance is 1/3 of average final compensation or, if greater, 1.5% times completed years of service times average final compensation. The minimum disability allowance is $100 per month.

(Sections 1.30.630 and 1.30.640)

Death Benefits

Retired Members	Death benefits to retired members are payable according to the form of retirement allowance elected.
Active Members	1. Payment of accumulated contributions, including additional contributions to the beneficiary in a lump sum refund or in installments not to exceed five years; or

      2. If, at the time of death, the member had completed five years of service, the beneficiary may elect to receive, in place of (1) above, a monthly allowance, payable for 10 years, having the same value as twice the accumulated normal member contributions, with interest as of February 1, 2009 plus twice the accumulated normal contributions after such date, up to a rate of 6.44% of compensation; or

      3. In lieu of (2) above, the spouse may elect to defer receipt of an immediate monthly allowance and elect to commence payment at a later date. The value of the deferred death benefit is equal to the value of the benefit payable immediately.

      4. If, at the time of death, the member was eligible for service retirement and had named a beneficiary, the beneficiary may receive, in place of (1) above, a monthly allowance, for life, equal to the benefit she would have received had the member retired, on the day before he died, with a 100% contingent annuitant option in force; or

      5. In lieu of (4) above, the beneficiary may elect to receive a lump-sum cash payment, not to exceed one-half of the deceased member's accumulated contributions and accumulated additional contributions, and a retirement allowance based on a 100% contingent annuitant option, reduced by the value of the cash payment.

      (Section 1.30.670)

Withdrawal Benefits

Form	Payment of accumulated contributions, including member overtime, and additional contributions.

      (Section 1.30.330)

Vested Withdrawal Benefits

Service Requirements	Five years of service.

      Options:

      1. Amount of allowance is the same as service retirement benefit. Benefits commence at age 60.

      2. If the member terminates employment after December 31, 1996, the member may elect payment of 1.5 times the member's accumulated normal contributions and any overtime contributions, plus any additional contributions. This benefit is in lieu of the deferred retirement benefit in (1) above.

      (Section 1.30.600)

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Postretirement Cost-of-Living Increases

Provisions   As of July 1st of each year, every monthly retirement allowance less the portion provided by additional contributions is automatically increased 2.125% provided the Consumer Price Index (Seattle Area-all items) has increased 2.125% or more over the preceding calendar year. This increase is granted to any member of the Retirement System whose retirement or death occurred on or before July 1st of the preceding year. The 2.125% rate was effective January 1, 2003.

The amount of any cost-of-living increase or decrease in any year which is in excess of the maximum annual retirement allowance adjustment of 2.125% shall be accumulated from year to year and included in the computation of increases or decreases in succeeding years.

After applying the above adjustment, if the member's inflation-adjusted monthly retirement allowance is less than 50% of the purchasing power of the monthly retirement allowance at date of retirement determined using the same index described above (the indexed benefit), then the monthly retirement allowance will be further increased so that it shall not be less than 50% of the indexed benefit.

(Section 1.30.665)

Portability Benefits   TERS participates in the portability of public retirement benefits in Washington State public retirement systems. As contemplated under Chapter 41.54 RCW, this allows a member to use all years of service with qualified Washington systems to determine eligibility for benefits under TERS. Effective in 1999, TERS expanded the state provisions to include these years for determining the benefit percentage factor for retirement benefits.

(Section 1.30.890)

Appendix C   Valuation Data

This valuation is based upon the membership of the System as of January 1, 2023. Membership data was supplied by the Tacoma Employees' Retirement System and accepted for valuation purposes without audit.

The data for all contributing members, former contributing members, and their survivors are summarized in Exhibit C.1.

Exhibits C.2 through C.4 present distributions of members receiving service retirement benefits, members receiving disability retirement benefits, and beneficiaries receiving benefits. Shown in the tables are the numbers of persons receiving benefits, the total annual benefits received, and the average annual benefit per recipient.

Exhibit C.5 contains a summary of the data for contributing members. Values shown in the table are the numbers of members and their total annual salaries.

The valuation also includes liabilities attributable to vested members who have terminated employment but have neither retired nor withdrawn their contributions. There are 638 such members.

In addition, there are also 280 members who have terminated and are not vested. Their total accumulated employee contributions are $1.8 million.

Exhibit C.1
Summary of Membership Data

	Contributing Members					Annuitants				
	Number			Annual Salaries ($1,000)	Average Annual Salaries	Number			Annual Benefits ($1,000)	Average Annual Benefits
	Males	Females	Total			Males	Females	Total		
January 1, 2023	1,872	1,329	3,201	$317,909	$99,315	1,499	1,266	2,765	$103,587	$37,464
January 1, 2022	1,817	1,279	3,096	297,395	96,058	1,465	1,230	2,695	99,033	36,747
January 1, 2021	1,786	1,251	3,037	280,821	92,466	1,439	1,214	2,653	94,928	35,781
January 1, 2020	1,818	1,258	3,076	276,277	89,817	1,432	1,185	2,617	91,848	35,097
January 1, 2019	1,792	1,197	2,989	258,890	86,614	1,346	1,128	2,474	82,464	33,332

Exhibit C.2
Members and Alternate Payees Receiving Service Retirement Benefits

January 1, 2023

	<50	50-54	55-59	60-64	65-69	70-74	75-79	80-84	85-89	90+	Totals
Number of Persons											
Male	0	6	48	175	353	369	279	118	71	31	1,450
Female	2	5	36	130	268	254	157	75	41	15	983
Jan Total	2	11	84	305	621	623	436	193	112	46	2,433
Annual Benefits	$8,428	$236,032	$3,518,806	$12,273,310	$25,615,630	$25,298,706	$16,626,604	$6,983,501	$3,618,961	$1,275,830	$95,455,808
Average Annual Benefits	4,214	21,457	41,891	40,240	41,249	40,608	38,134	36,184	32,312	27,735	39,234

Exhibit C.3
Members Receiving Disability Retirement Benefits

January 1, 2023

	<50	50-54	55-59	60-64	65-69	70-74	75-79	80-84	85-89	90+	Totals
Number of Persons											
Male	0	1	2	2	2	2	1	1	0	0	11
Female	1	1	4	4	1	2	1	0	1	0	15
Total	1	2	6	6	3	4	2	1	1	0	26
Annual Benefits	$29,268	$48,459	$125,522	$114,497	$61,498	$98,477	$33,071	$16,284	$16,843	$0	$543,920
Average Annual Benefits	29,268	24,230	20,920	19,083	20,499	24,619	16,536	16,284	16,843	0	20,920

Exhibit C.4
Survivors Receiving Benefits

January 1, 2023

	<50	50-54	55-59	60-64	65-69	70-74	75-79	80-84	85-89	90+	Totals
Number of Persons											
Male	11	0	2	3	5	8	2	3	1	3	38
Female	17	9	4	20	32	42	43	39	25	37	268
Total	28	9	6	23	37	50	45	42	26	40	306
Annual Benefits	$544,501	$269,036	$176,729	$670,358	$1,208,687	$1,381,681	$1,041,263	$1,018,533	$474,107	$802,223	$7,587,118
Average Annual Benefits	19,446	29,893	29,455	29,146	32,667	27,634	23,139	24,251	18,235	20,056	24,795

Exhibit C.5
Number of Contributing Members and Monthly Salaries - By Age Group

January 1, 2023

Number of Contributing Members - By Age Group

Nearest Year of Service	<20	20-24	25-29	30-34	35-39	40-44	45-49	50-54	55-59	60-64	65-69	70+	Totals
0		20	64	84	68	60	35	30	23	16	3		403
1		5	34	41	50	25	25	10	15	9	1	1	216
2		3	18	25	39	19	12	6	7	6	1	1	137
3-4		3	39	86	88	76	46	44	33	18	7		440
5-9			11	81	125	112	110	67	72	46	17		641
10-14				4	47	82	83	72	54	43	17	4	406
15-19					16	70	85	88	86	61	18	4	428
20-24						11	43	79	71	66	22	4	296
25-29							5	34	45	36	17		137
30-34								2	23	31	10	2	68
35-39									7	8	5	2	22
40+										2	5		7
Totals	0	31	166	321	433	455	444	432	436	342	123	18	3,201

Annual Salaries - By Age Group

Nearest Year of Service	<20	20-24	25-29	30-34	35-39	40-44	45-49	50-54	55-59	60-64	65-69	70+	Totals
0		$1,134,392	$4,845,659	$6,170,970	$5,759,059	$5,119,360	$2,851,339	$2,583,610	$1,792,823	$1,406,841	413,941		$32,077,994
1		289,120	2,346,478	3,340,147	4,327,612	2,090,317	2,260,962	870,375	1,485,576	938,951	*	*	18,118,048
2		211,452	1,569,423	2,243,740	3,076,393	1,674,566	991,454	596,877	667,763	461,054	*	*	11,618,147
3-4		211,245	3,209,219	7,498,196	8,013,165	7,613,568	4,695,170	4,332,183	3,201,818	1,747,589	805,158		41,327,308
5-9			989,832	7,831,723	12,134,602	10,989,100	11,298,849	7,068,312	7,419,834	4,646,383	2,066,969		64,445,604
10-14				386,901	5,306,474	9,819,318	8,575,900	7,455,261	6,724,452	4,776,784	1,868,015	463,485	45,376,590
15-19					1,695,639	8,058,615	9,987,430	9,283,065	8,712,454	5,745,669	1,626,019	442,174	45,551,065
20-24						1,278,157	4,724,719	8,890,722	7,694,709	7,021,671	2,610,352	420,638	32,640,968
25-29							826,259	4,213,938	5,755,792	3,916,781	1,684,343		16,397,112
30-34								170,997	2,843,796	3,510,514	916,260	221,312	7,662,879
35-39									686,821	717,683	484,682	180,419	2,069,606
40+										167,793	455,415		623,208
Totals	0	1,846,210	12,960,611	27,471,677	40,312,944	46,643,001	46,212,081	45,465,339	46,985,838	35,057,712	13,140,153	1,812,963	317,908,529

Appendix D   Comparative Schedules

This section contains tables that summarize the experience of the System since January 1, 1976. Earlier data is not available.

Exhibit D.1 shows a summary of the contributing members and the annuitants covered as of the various valuation dates.

Exhibit D.2 summarizes the contribution rates used by each annual actuarial valuation and the resulting amortization period.

Exhibit D.3 presents a history of the System's funding progress since 1985.

Exhibit D.4 shows a summary of the history of the Economic Assumptions.

Any review of these comparative schedules should be made in the light of Exhibit D.5, which shows the significant changes affecting the actuarial valuations in recent years.

Exhibit D.6 shows the prior and future four-year cycles of actuarial projects.

This work product was prepared solely for the Tacoma Employees' Retirement System for the purposes described herein and may not be appropriate to use for other purposes. Milliman does not intend to benefit and assumes no duty or liability to other parties who receive this work. Milliman recommends that third parties be aided by their own actuary or other qualified professional when reviewing the Milliman work product.

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Exhibit D.1
Membership Data

Valuation Date (Jan. 1)	Contributing Members					Annuitants			
	Number	Annual Salaries in Millions	Average Annual Salary	Average Age	Average Years of Service	Number	Annual Benefits in Thousands	Average Annual Benefit	Average Age*
1976	2,088	$31	$ 15,006	44.5	10.5	763	$ 2,457	$ 3,221	**
1979	2,099	40	19,024	43.6	10.0	952	3,898	4,095	69.1
1982	2,128	56	26,400	42.6	9.7	1,110	5,743	5,173	69.1
1985	2,137	64	29,765	42.4	9.6	1,244	8,410	6,760	69.6
1987	2,205	68	30,593	42.3	9.5	1,315	10,098	7,679	70.0
1989	2,315	76	32,725	42.5	9.5	1,378	11,899	8,635	70.6
1991	2,515	89	35,397	42.9	9.6	1,425	13,353	9,371	71.4
1993	2,630	100	38,138	43.5	9.9	1,439	14,868	10,332	72.0
1995	2,817	113	39,999	43.7	10.0	1,438	16,369	11,383	72.6
1997	2,667	118	44,230	45.0	10.9	1,453	18,107	12,462	73.1
1998	2,655	119	44,919	44.0	9.8	1,653	23,520	14,229	71.1
1999	2,650	123	46,508	44.7	10.3	1,622	23,864	14,712	71.6
2001	2,814	142	50,540	45.3	10.5	1,582	25,156	15,901	72.1
2003	2,935	161	54,946	46.1	10.9	1,599	27,678	17,310	72.1
2005	3,072	177	57,531	46.2	10.8	1,646	31,171	18,937	72.4
2007	2,967	178	60,070	46.8	11.2	1,734	36,491	21,044	72.0
2009	3,123	200	64,195	46.8	10.9	1,819	41,866	23,016	71.4
2011	3,112	221	70,959	47.6	11.4	1,894	47,443	25,049	71.2
2012	3,038	218	71,615	48.0	11.7	1,950	51,057	26,183	71.2
2013	2,861	208	72,648	47.9	11.7	2,106	57,820	27,455	70.9
2014	2,881	215	74,459	48.2	12.0	2,119	59,813	28,227	71.1
2015	2,884	222	77,025	48.4	12.0	2,167	63,492	29,300	71.2
2016	2,927	235	80,149	48.1	11.8	2,234	67,639	30,277	71.2
2017	2,964	244	82,154	47.9	11.6	2,303	71,528	31,059	71.2
2018	2,948	248	84,185	47.7	11.5	2,396	76,859	32,078	71.3
2019	2,989	259	86,614	47.4	11.3	2,474	82,464	33,332	71.4
2020	3,076	276	89,817	46.7	10.4	2,617	91,848	35,097	71.4
2021	3,037	281	92,466	47.0	10.8	2,653	94,928	35,781	71.7
2022	3,096	297	96,058	47.0	10.7	2,695	99,033	36,747	71.9
2023	3,201	318	99,315	46.7	10.5	2,765	103,587	37,464	72.2

* Excludes survivors and disabled members before 2007.

** Not calculated.

Exhibit D.2
Contribution Rates

Valuation Date (Jan. 1)	Member	Employer	Total	Normal Cost Rate	UAAL Rate	Amortization (Years)	Funding Ratio
1976	6.50%	9.21%	15.71%	12.78%	2.93%	--	55.0%
1979	7.56%	11.77%	19.33%	15.39%	3.94%	--	52.0%
1982	8.89%	10.44%	19.33%	15.72%	3.63%	35	59.1%
1985	8.89%	10.44%	19.33%	14.44%	4.89%	23	71.2%
1987	8.89%	10.44%	19.33%	14.81%	4.52%	11	86.1%
1989	8.89%	10.44%	19.33%	16.25%	3.08%	22	82.9%
1991	8.89%	10.44%	19.33%	16.96%	2.37%	34	82.3%
1993	8.89%	10.44%	19.33%	17.24%	2.09%	26	88.1%
1995	8.89%	10.44%	19.33%	16.28%	3.05%	9	93.1%
1997	7.68%	9.02%	16.70%	16.84%	-0.14%	Over 30	101.0%
1998	7.68%	9.02%	16.70%	16.96%	-0.26%	Over 30	101.6%
1999	7.68%	9.02%	16.70%	17.04%	-0.34%	Over 30	106.3%
2001	6.44%	7.56%	14.00%	17.65%	-3.65%	27	115.7%
2003	6.44%	7.56%	14.00%	17.67%	-3.67%	11	107.8%
2005	6.44%	7.56%	14.00%	16.25%	-2.25%	19	107.0%
2007	6.44%	7.56%	14.00%	17.37%	-3.37%	40	114.0%
2009	8.28%	9.72%	18.00%	17.16%	0.84%	Reserve grows	109.5%
2011	9.20%	10.80%	20.00%	17.33%	2.67%	13	94.9%
2012	9.20%	10.80%	20.00%	17.34%	2.66%	35	90.1%
2013	9.20%	10.80%	20.00%	17.80%	2.20%	65	90.9%
2014	9.20%	10.80%	20.00%	18.79%	1.21%	Does not amortize	92.6%
2015	9.20%	10.80%	20.00%	18.84%	1.16%	52	95.5%
2016	9.20%	10.80%	20.00%	18.87%	1.13%	21	97.4%
2017	9.20%	10.80%	20.00%	18.69%	1.31%	32	96.2%
2018	9.66%	11.34%	21.00%	18.49%	2.51%	2	99.2%
2019	9.66%	11.34%	21.00%	18.53%	2.47%	9	97.3%
2020	9.66%	11.34%	21.00%	18.59%	2.41%	6	98.0%
2021	9.66%	11.34%	21.00%	18.97%	2.03%	17	96.3%
2022	9.66%	11.34%	21.00%	19.03%	1.97%	4	98.9%
2023	9.66%	11.34%	21.00%	19.05%	1.95%	0	99.9%

Exhibit D.3
Historical Funding Summary

January 1,	(A) Fair Value of Assets (FVA)	(B) Actuarial Value of Assets (AVA)	(C) Actuarial Accrued Liability*	(A) - (C) FVA Funding Reserve/ (Shortfall)	(A) / (C) FVA Funding Ratio	(B) - (C) AVA Funding Reserve/ (Shortfall)	(B) / (C) AVA Funding Ratio
1985	$ 125,400,000	$ 134,700,000	$ 189,200,000	$ (63,800,000)	66%	$ (54,500,000)	71%
1987	169,200,000	189,900,000	220,500,000	(51,300,000)	77%	(30,600,000)	86%
1989	192,000,000	197,400,000	238,100,000	(46,100,000)	81%	(40,700,000)	83%
1991	227,100,000	238,400,000	289,700,000	(62,600,000)	78%	(51,300,000)	82%
1993	301,600,000	306,100,000	347,600,000	(46,000,000)	87%	(41,500,000)	88%
1995	353,400,000	367,100,000	394,500,000	(41,100,000)	90%	(27,400,000)	93%
1997	486,800,000	482,700,000	477,900,000	8,900,000	102%	4,800,000	101%
1998	553,500,000	523,800,000	515,700,000	37,800,000	107%	8,100,000	102%
1999	596,400,000	570,700,000	537,600,000	58,800,000	111%	33,100,000	106%
2001	710,700,000	700,700,000	605,700,000	105,000,000	117%	95,000,000	116%
2003	611,200,000	740,100,000	686,800,000	(75,600,000)	89%	53,300,000	108%
2005	890,000,000	807,300,000	754,300,000	135,700,000	118%	53,000,000	107%
2007	1,117,600,000	1,021,300,000	895,800,000	221,800,000	125%	125,500,000	114%
2009	763,600,000	1,097,300,000	1,002,300,000	(238,700,000)	76%	95,000,000	109%
2011	1,081,100,000	1,074,800,000	1,132,900,000	(51,800,000)	95%	(58,100,000)	95%
2012	1,082,900,000	1,068,300,000	1,185,500,000	(102,600,000)	91%	(117,200,000)	90%
2013	1,218,700,000	1,187,100,000	1,306,600,000	(87,900,000)	93%	(119,500,000)	91%
2014	1,388,900,000	1,297,000,000	1,400,000,000	(11,100,000)	99%	(103,000,000)	93%
2015	1,478,500,000	1,402,700,000	1,468,200,000	10,300,000	101%	(65,500,000)	96%
2016	1,448,700,000	1,501,700,000	1,542,200,000	(93,500,000)	94%	(40,500,000)	97%
2017	1,547,700,000	1,585,000,000	1,648,100,000	(100,400,000)	94%	(63,100,000)	96%
2018	1,723,200,000	1,667,000,000	1,680,700,000	42,500,000	103%	(13,700,000)	99%
2019	1,635,000,000	1,713,900,000	1,761,700,000	(126,700,000)	93%	(47,800,000)	97%
2020	1,876,100,000	1,818,700,000	1,856,000,000	20,100,000	101%	(37,300,000)	98%
2021	1,915,800,000	1,916,900,000	1,991,000,000	(75,200,000)	96%	(74,100,000)	96%
2022	2,225,600,000	2,043,500,000	2,065,700,000	159,900,000	108%	(22,200,000)	99%
2023	2,002,400,000	2,150,000,000	2,152,600,000	(150,200,000)	93%	(2,600,000)	100%

* Actuarial Accrued Liability values are calculated at a 6.75% discount rate for 2021 and beyond. For 2017-2020, a 7.00% discount rate was used. For 2014-2016, a 7.25% discount rate was used. For 2013, a 7.50% discount rate was used. From 2001 to 2012, a 7.75% discount rate was used. From 1997 to 2001, a 7.50% discount rate was used. For 1995 and before, a discount rate of 7.00% was used.

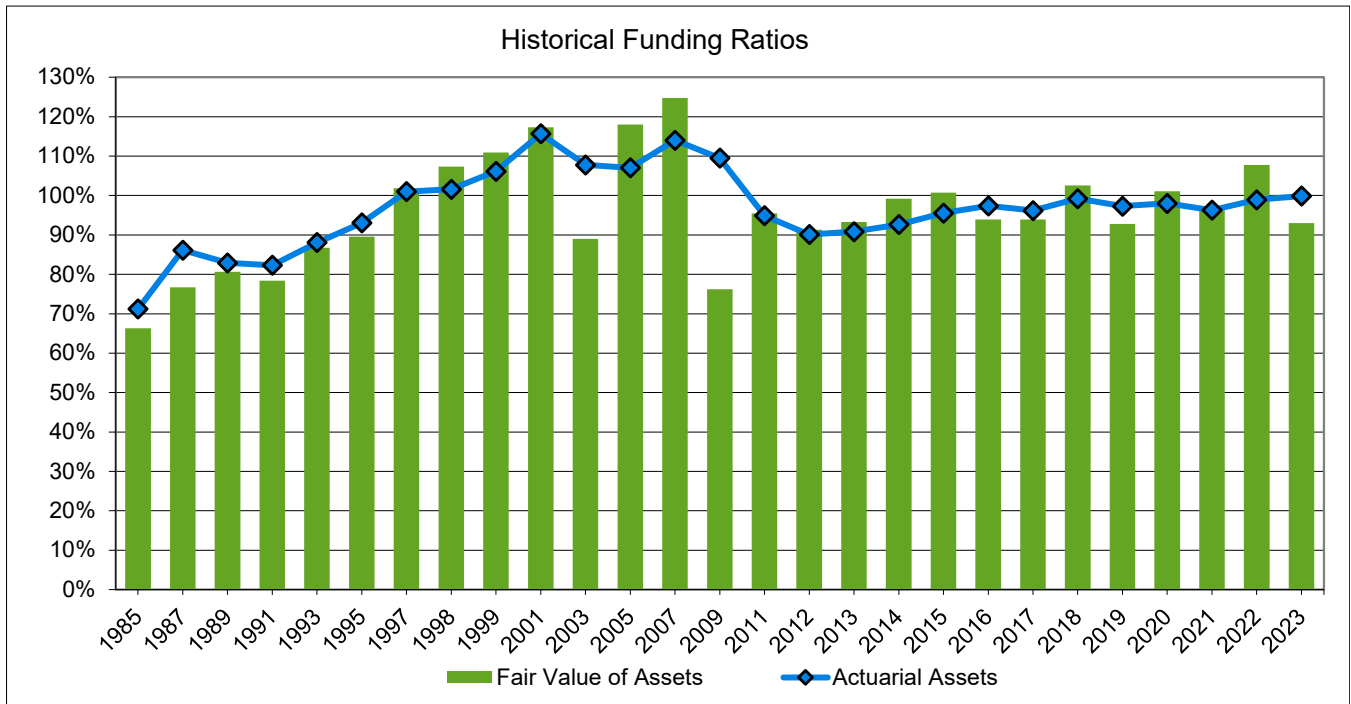## Exhibit D.3
Historical Funding Summary (continued)

Historical Funding Ratios

Exhibit D.4
Changes in Economic Assumptions

Actuarial Valuation Date	(a) Price Inflation*	(b) Wage Inflation	(b) - (a) Real Wage Inflation	(c) Discount Rate	(c) - (a) Real Investment	(c) - (b) Spread
1976 - 1989		5.00%		7.00%		2.00%
1991 - 1993		5.00% **		7.00% **		2.00%
1995		4.50%		7.00%		2.50%
1997 - 1999	4.50%	5.00%	0.50%	7.50%	3.00%	2.50%
2001 - 2003	4.00%	4.50%	0.50%	7.75%	3.75%	3.25%
2005 - 2007	3.25%	4.00%	0.75%	7.75%	4.50%	3.75%
2009 - 2012	3.25%	4.25%	1.00%	7.75%	4.50%	3.50%
2013	3.00%	4.00%	1.00%	7.50%	4.50%	3.50%
2014 - 2016	3.00%	4.00%	1.00%	7.25%	4.25%	3.25%
2017 - 2020	2.75%	3.75%	1.00%	7.00%	4.25%	3.25%
2021 - 2023	2.50%	3.25%	0.75%	6.75%	4.25%	3.50%

There was no explicit assumption for price inflation until the January 1, 1997 Valuation.
*** A select and ultimate assumption was used. The ultimate rate is displayed here.*

Exhibit D.5
Significant Changes in Benefits, Contributions, and Assumptions

Valuation Date*	Change
1976	The actuarial assumptions related to the rate of investment return and the rate of increase in the general wage level were changed from those used by the System's previous actuary.
1979	All actuarial assumptions except those related to the rate of investment return and the rate of increase in the general wage level were changed.
1982	Four-year select and ultimate assumptions were adopted for investment return and general wage level. Employer contribution rates were decreased, and employee contribution rates were increased; both are now set by law.
1985	Almost all actuarial assumptions were changed.
1987	Select and ultimate assumptions for investment return and general wage level were dropped. The net administrative expense assumption was increased 0.05%.
1989	Almost all non-economic actuarial assumptions were changed. In addition, select economic assumptions were adopted for the next four-year period.
1991	The mortality assumption for service retirees and beneficiaries was changed. In addition, select economic assumptions were adopted for the next four-year period.
1993	Almost all non-economic actuarial assumptions were changed.
1995	Changed actuarial assumption for rate of increase in the general wage level. Certain retired members benefits were increased.
1997	All economic and non-economic actuarial assumptions except the mortality rates were changed. Benefits were improved. Contribution rates were lowered. The actuarial asset valuation method was changed.
1998	The mortality assumption for service retirees, beneficiaries, and disabled members was changed.
2001	All economic and non-economic actuarial assumptions except the retirement and mortality rate were changed. Benefits were improved in both 1999 and 2000. Contribution rates were lowered effective January 1, 2001.
2003	The mortality assumption for service retirees and beneficiaries was changed.
2005	Wage inflation, price inflation and all active demographic assumptions were changed.
2007	The mortality assumption for contributing members, service retirees, beneficiaries, and disabled members was changed.
2009	Wage inflation, investment expenses, and all active demographic assumptions were changed. Contribution rates were increased effective February 1, 2009.
2011	Contribution rates were increased effective January 1, 2011.
2012	Contribution rates were increased effective January 1, 2012.
2013	The discount rate (investment return assumption) was lowered, along with price and wage inflation. Most active demographic assumptions were changed. The mortality assumption for contributing members, service retirees, beneficiaries, and disabled members was changed.
2014	The discount rate (investment return assumption) was lowered.

* Valuations as of January 1.

Valuation Date*	Change
2017	Nearly all economic and non-economic actuarial assumptions were changed.
2018	Contribution rates were increased effective February 2018. Reflected new annuity conversion factors effective January 1, 2020.
2021	Nearly all economic and non-economic actuarial assumptions were changed.
2022	Reflected new annuity conversion factors effective January 1, 2022.

* Valuations as of January 1.

Exhibit D.6
Actuarial Project Schedule

(Four-Year Cycle)

Regular Annual Projects in the Four-Year Period
Ending with the Current Year

Year	Project
2020	January 1, 2020 Actuarial Valuation
2020	Experience Study for four years 2016-2019
2021	January 1, 2021 Actuarial Valuation
2022	January 1, 2022 Actuarial Valuation
2023	January 1, 2023 Actuarial Valuation

Regular Annual Projects in the Four-Year Period
Following the Current Year

Year	Project
2024	January 1, 2024 Actuarial Valuation
2024	Experience Study for four years 2020-2023
2025	January 1, 2025 Actuarial Valuation
2026	January 1, 2026 Actuarial Valuation
2027	January 1, 2027 Actuarial Valuation

Appendix E   Glossary

The following definitions are from a glossary adopted by the Actuarial Standards Board. In some cases, the definitions have been modified for specific applicability to the Tacoma Employees' Retirement System. Defined terms are capitalized throughout this Appendix.

Actuarial Assumptions

Assumptions as to the occurrence of future events affecting pension costs, such as: mortality, withdrawal, disability, and retirement; changes in compensation; rates of investment earnings and asset appreciation or depreciation; procedures used to determine the Actuarial Value of Assets; and other relevant items.

Actuarial Cost Method

A procedure for determining the Actuarial Present Value of pension plan benefits and expenses and for developing an actuarially equivalent allocation of this value to time periods, usually in the form of a Normal Cost and an Actuarial Accrued Liability.

Actuarial Accrued Liability

That portion, as determined by a particular Actuarial Cost Method, of the Actuarial Present Value of pension plan benefits and expenses which is not provided for by future Normal Costs.

Actuarial Present Value

The value of an amount or series of amounts payable or receivable at various times, determined as of a given date by the application of a particular set of Actuarial Assumptions.

Actuarial Valuation

The determination, as of a valuation date, of the Normal Cost, Actuarial Accrued Liability, Actuarial Value of Assets, and related Actuarial Present Values for a pension plan.

Actuarial Value of Assets

The value of cash, investments, and other property belonging to a pension plan, as used by the actuary for the purpose of an Actuarial Valuation.

Actuarially Determined Total Contribution

A potential payment to the Plan as determined by the actuary using a contribution allocation procedure. For TERS, it is defined in the Retirement Board Funding and Benefits Policy as the rate that is the greater of (1) the Normal Cost Rate or (2) the recommended combined employer and employee contribution for the reporting period that amortizes the UAAL (if any) over a maximum of 25 years, but will not be less than the actual contribution rate.

The Actuarially Determined Employer Contribution is the Actuarially Determined Total Contribution minus the contributions paid by employees. This amount is disclosed with the financial reporting information under GASB Statements 67 and 68.

Actuarially Equivalent

Of equal Actuarial Present Value, determined as of a given date with each value based on the same set of Actuarial Assumptions.

Amortization Payment

That portion of the pension plan contribution that is designed to pay interest on and to amortize the Unfunded Actuarial Accrued Liability.

Credited Projected Benefit

That portion of the projected benefit allocated to each individual's service to date, determined in accordance with the terms of the pension plan and based on future compensation as projected to retirement.

Entry Age Actuarial Cost Method

A method under which the Actuarial Present Value of the Projected Benefits of each individual included in an Actuarial Valuation is allocated on a level basis over the earnings of the individual between entry age and assumed exit ages. The portion of this Actuarial Present Value allocated to a valuation year is called the Normal Cost. The portion of this Actuarial Present Value not provided for at a valuation date by the Actuarial Present Value of future Normal Costs is called the Actuarial Accrued Liability.

Experience Gain (Loss)

A measure of the difference between actual experience and that expected based upon a set of Actuarial Assumptions, during the period between two Actuarial Valuation dates, as determined in accordance with a particular Actuarial Cost Method.

Funding Reserve or Funding Excess

If the Actuarial Value of Assets exceeds the Actuarial Accrued Liability, the Unfunded Actuarial Accrued Liability is a negative amount and may be referred to as the Funding Reserve.

Normal Cost

That portion of the Actuarial Present Value of pension plan benefits and expenses which is allocated to a valuation year by the Actuarial Cost Method.

Projected Benefits

Those pension plan benefit amounts which are expected to be paid at various future times under a particular set of Actuarial Assumptions, taking into account such items as the effect of advancement in age and past and anticipated future compensation and service credits.

Unfunded Actuarial Accrued Liability

The excess of the Actuarial Accrued Liability over the Actuarial Value of Assets.

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